

Underwritten in part by the Pennsylvania Public Education Foundation.

The past few years have been challenging for public education. A nine-month state budget impasse, soaring pension costs, the adoption of common core academic standards, the enactment and soon to be implemented state plan under the Every Student Succeeds Act are just a few of the more recent developments which have all been accompanied by a greater emphasis on accountability to the public supporting the state's public schools.

The annual State of Education report is intended to be a barometer of not only the key indicators of public school performance, such as standardized test scores, but also the timely challenges that public schools are facing and how they are coping with them.

For the inaugural State of Education report, chief school administrators (CSAs) from school districts, career and technical centers (CTCs), and intermediate units (IUs)¹ were surveyed; information from publicly available data sources were compiled; and opinions from the public were obtained to gauge Pennsylvanians' perception of public education. While the goal of the report is to provide a high-level overview of some of the key indicators of the state of public education, some of the key challenges facing public education were further explored not only on a statewide basis, but by examining the responses and data for differences between rural, urban and suburban school districts. As integral pieces of Pennsylvania's public education system, responses and data related to issues impacting intermediate units and career and technical centers were also examined.

This year's report will establish a baseline which can be used moving forward to show changes and trends over time.

Some key findings from this year's report include these:

- The overwhelming challenge facing public schools is funding. More than 80% of all CSAs recognized budget pressures as one of their biggest challenges in the current and coming year.
- Higher poverty concentrations in urban and rural areas continue to be a monumental challenge to student achievement while taxpayers in suburban districts are being asked to contribute much more than the state to educating students in their districts.
- Finding teachers and substitute teachers, especially with certifications in science, math and various areas of special education is a problem for schools throughout the state.
- Public attitudes on public education are higher among parents and when asked about the schools in their own community, but not as high among non-parents and when asked about the public schools in the rest of the state.
- The investments Pennsylvania has been making in public education have been worthwhile. Pennsylvania is ranked in the top 10 for student achievement on several national math and reading assessments.
- More than half of all CSAs were confident that at least 90% of their graduates were ready for life after school.

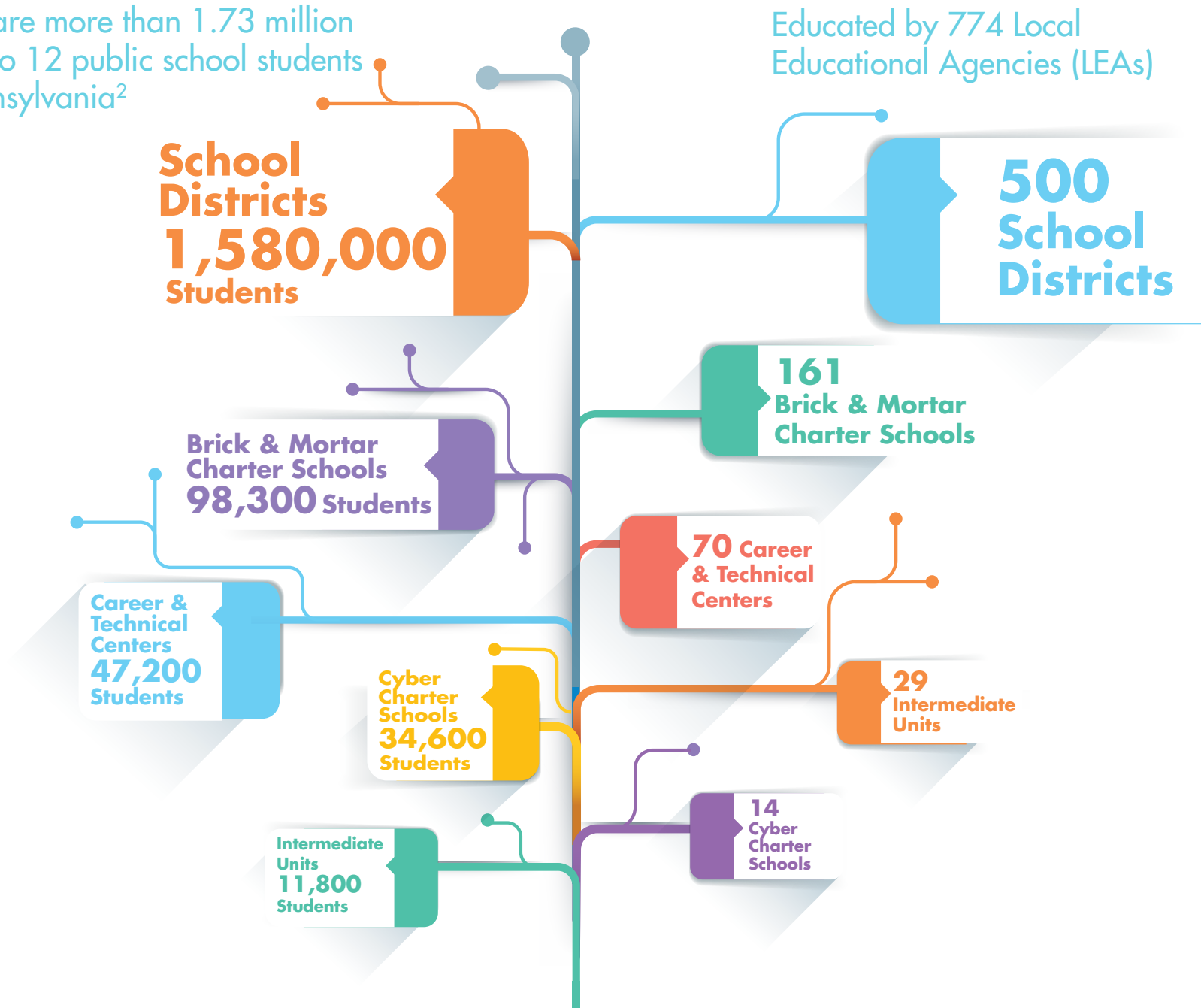
The data in this report is meant to be representational of the school entities within each group and Pennsylvania as a whole. However, due to the diversity and differences between school entities around the state, specific challenges or data points may not apply to all schools within a given group.

Pennsylvania's Public Education Landscape

A big picture look at the composition of Pennsylvania's public education system and its students.



There are more than 1.73 million pre-K to 12 public school students in Pennsylvania²



Educated by 774 Local Educational Agencies (LEAs)

Community type classification of school districts in this report

School districts have been divided into either rural, urban or suburban classifications for comparison purposes in this report. See Appendix A for a complete listing of school districts in each community type.

How many school districts are in each community type?



How many students are attending schools in each community type?

Statewide – 1,582,257 students were enrolled in school district schools in 2015-16.



Rural 26.4%

↓ 7.1% since
2010-11

Urban 20.8%

↓ 5.5% since
2010-11

Suburban 52.8%

↓ 2.0% since
2010-11

Spotlight on growing school districts³

Although enrollment has been decreasing statewide, 20% of school districts have seen an increase in enrollments in the last five years. An influx of new students can present serious challenges for a school district – stressing existing building capacities, staffing levels, transportation and other student services.

Percent with increasing enrollments

Rural – 8.6%

Urban – 21.4%

Suburban – 32.2%

Largest enrollment increases

1. South Fayette Twp – 20.5%

2. Lower Merion – 16.3%

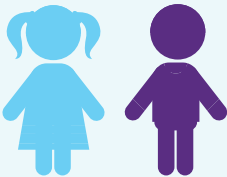
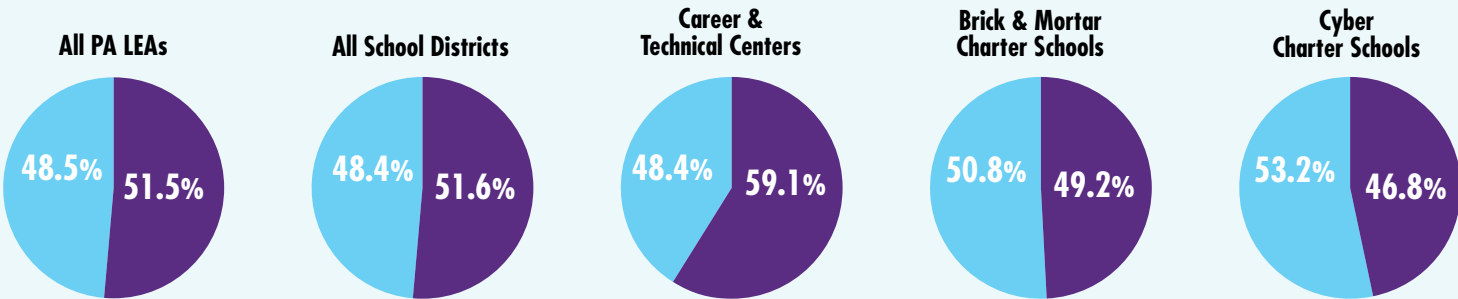
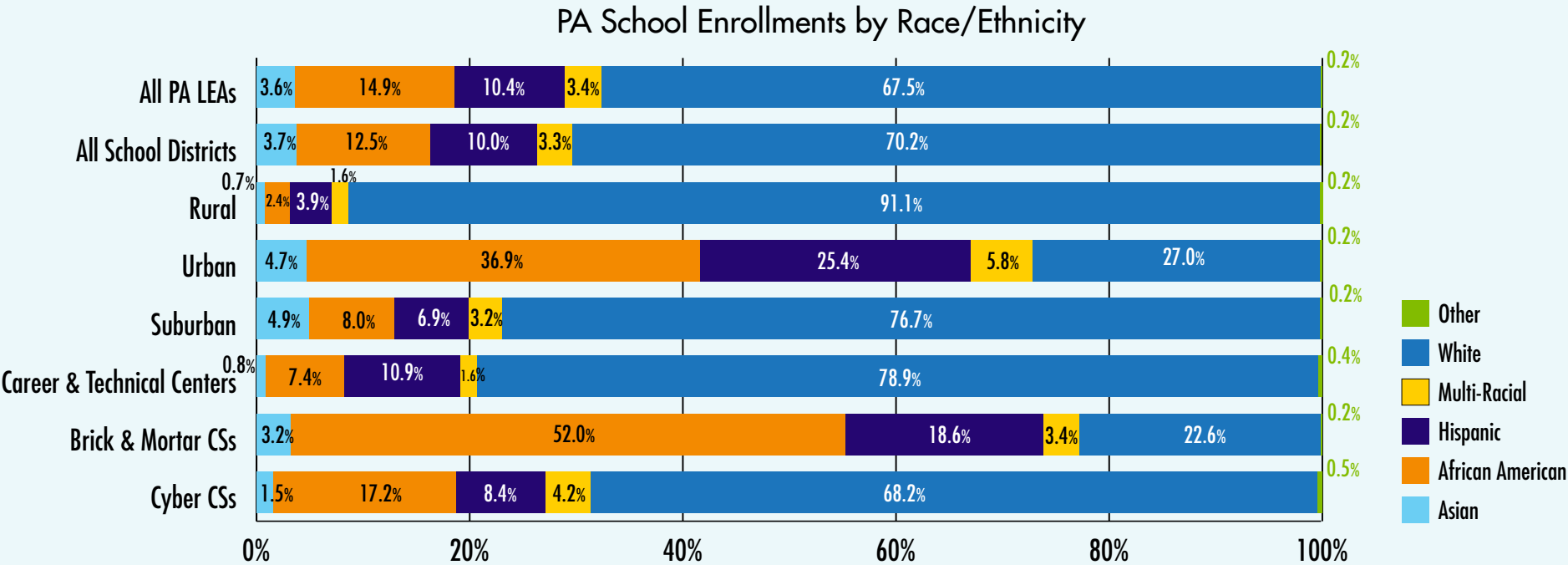
3. Phoenixville Area – 13.5%

4. Avonworth – 11.0%

5. Camp Hill – 10.9%

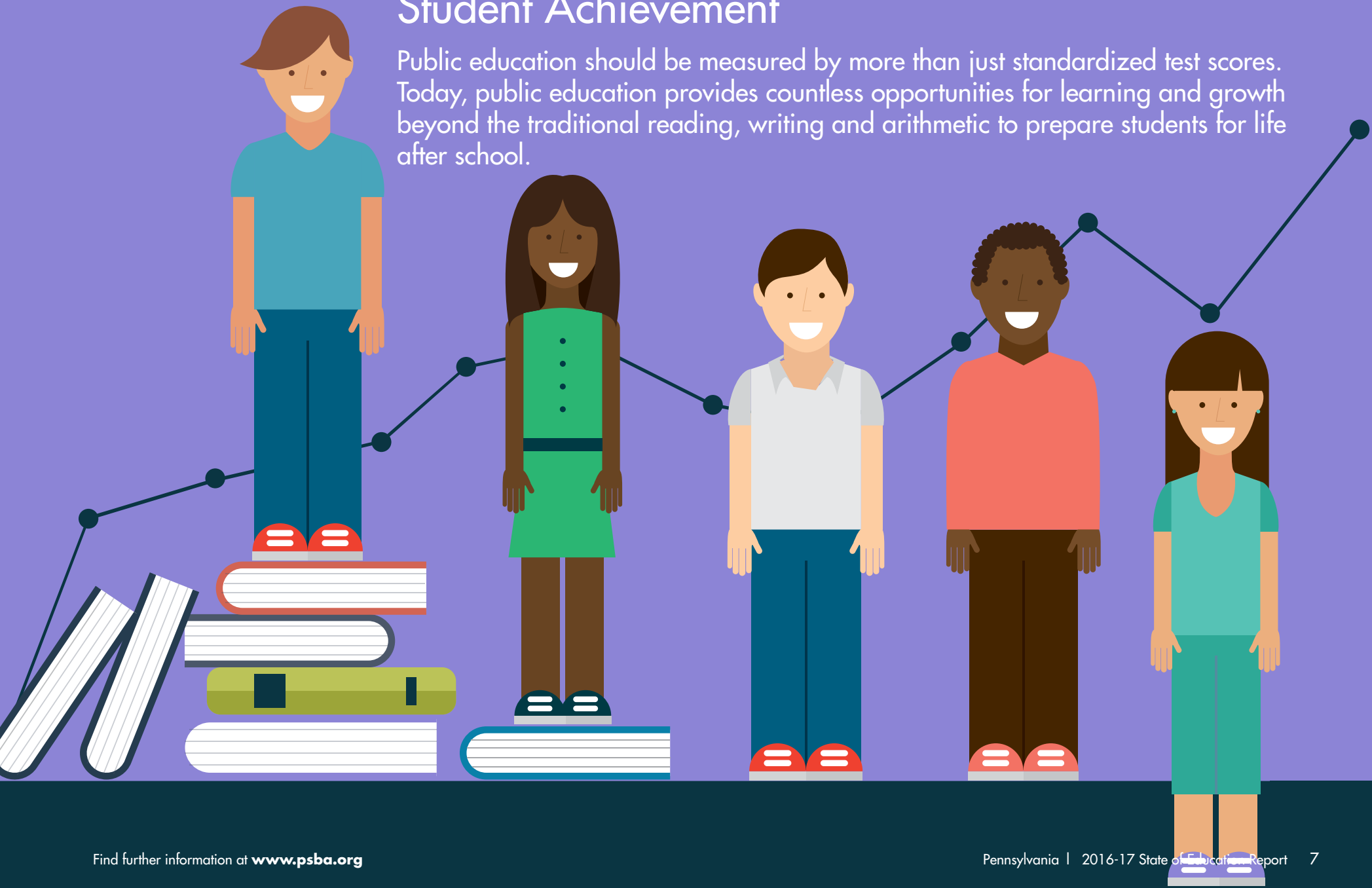
Student demographics

Looking at the racial/ethnic and gender composition of Pennsylvania’s public school enrollments shows the diversity among and between different school district community types as well as the type of public school.⁴



Student Achievement

Public education should be measured by more than just standardized test scores. Today, public education provides countless opportunities for learning and growth beyond the traditional reading, writing and arithmetic to prepare students for life after school.



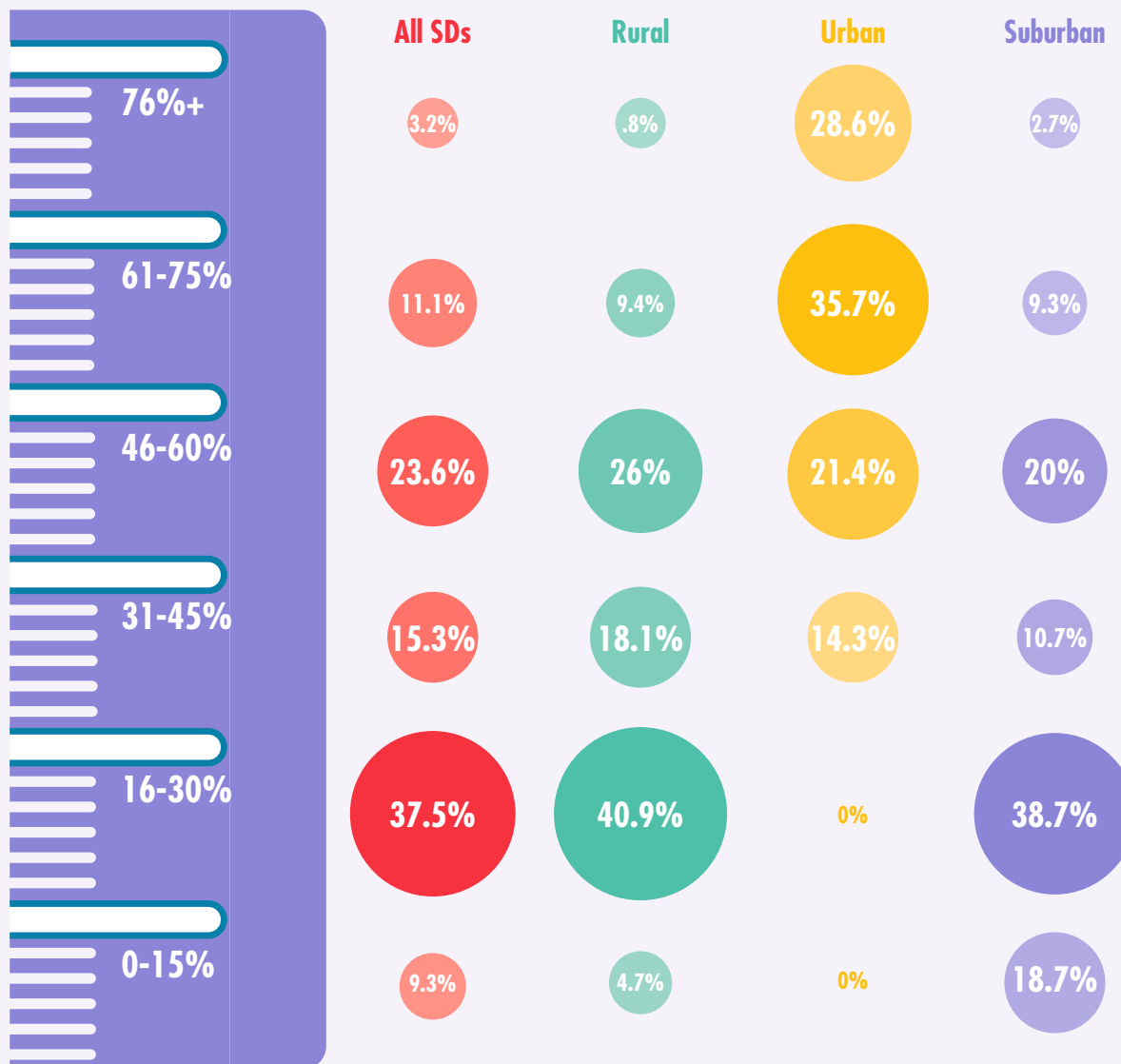
Student readiness for school

Student achievement starts with children entering school at the kindergarten or first-grade level ready to learn. Every survey response indicated that at least some students are entering school below the expected level of school-readiness. On a statewide basis, more than 1 in 3 school districts reported that the majority of students in their district are entering school below the expected level of school-readiness.

The most commonly cited reasons children are not ready to enter school were lower than expected reading and math skills and a lack of communication/social skills.

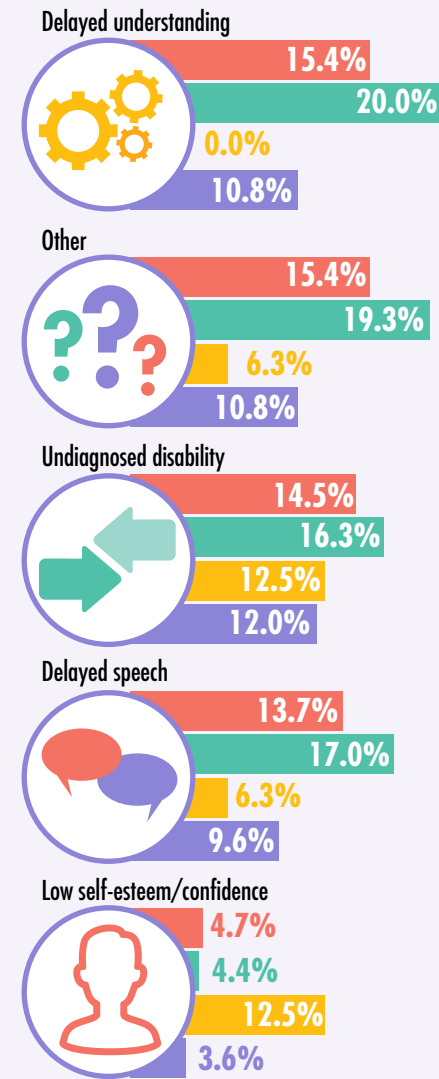
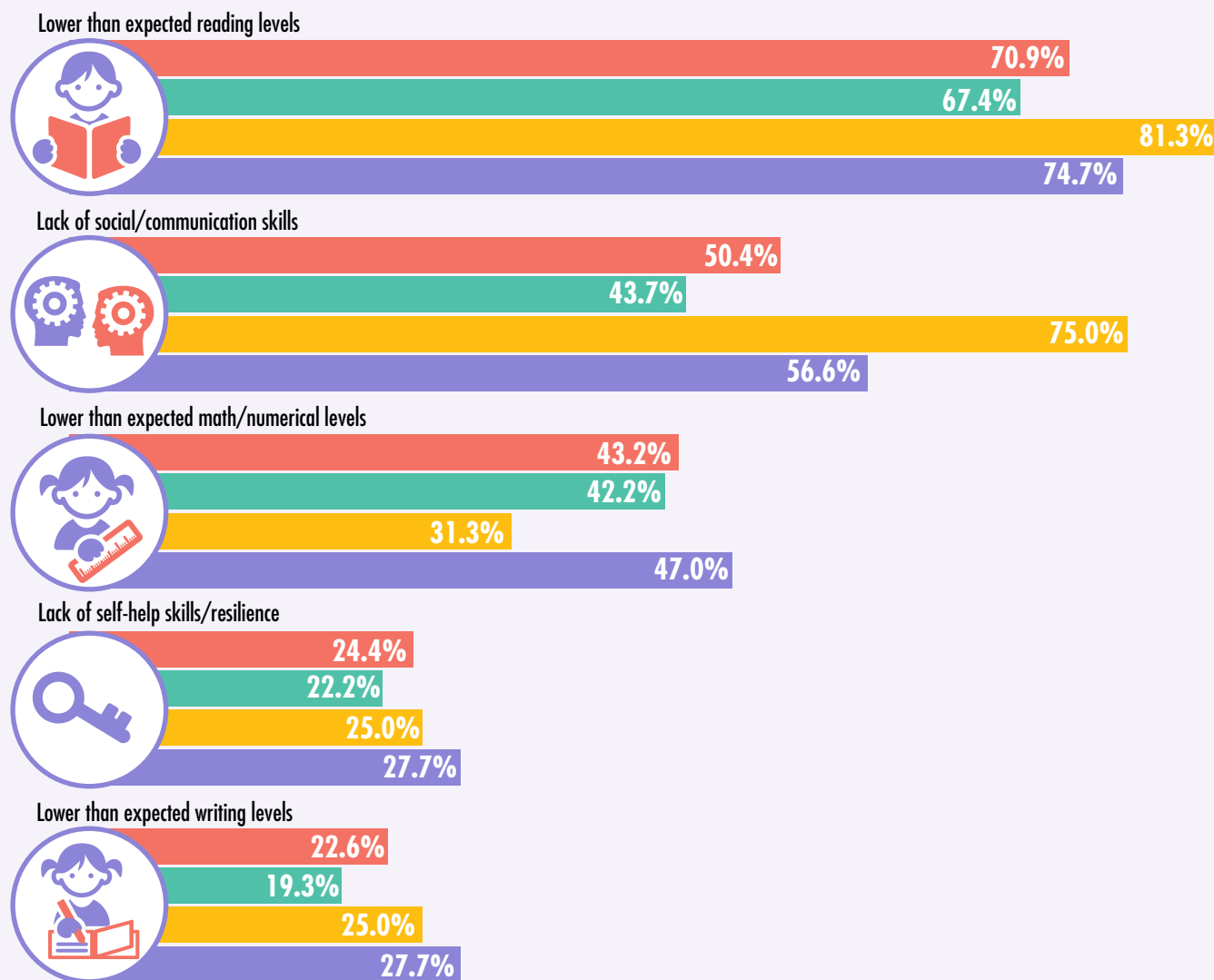
In your opinion, what percentage of students join your schools at the kindergarten or first-grade level below the level of school-readiness you would expect?

Percentage of students below expected school-readiness level



In your opinion, what are the most common reasons that children are not at the expected kindergarten or first-grade readiness level?

■ All SDs
 ■ Rural
 ■ Urban
 ■ Suburban



PSSA and Keystone Exam results

The annual Pennsylvania System School Assessments (PSSA) and Keystone Exams are standards-based assessments in the subjects of English, math and science which are intended to measure a student's proficiency in each subject area. Every Pennsylvania student in grades 3 through 8 is assessed in English language arts and math and every Pennsylvania student in grades 4 and 8 is assessed in science. Keystone exams are designed to be taken at the end of courses in literature, algebra and biology to measure a student's proficiency.⁵

Grade 4

Fourth grade is an important milestone in a student's education. By fourth grade students are using reading skills to learn and master other subjects, working more independently and beginning to cultivate research and critical thinking skills that will be critical to their educational success.

2016 Grade 4 PSSA - % Advanced or Proficient⁶

| | All PA LEAs | All School Districts | Rural | Urban | Suburban |
|-----------------------------|----------------|----------------------------|-------|-------|----------|
| English Language Arts | 58.7% | 60.6% | 60.9% | 34.7% | 70.1% |
| Math | 46.6 | 48.9 | 49.0 | 24.5 | 57.9 |
| Science | 76.2 | 78.1 | 82.7 | 52.2 | 85.4 |

Grade 8

Eighth grade is another important point in a student's education. By eighth grade students are being exposed to more difficult coursework and forming the successful study habits that will help them transition to and succeed in high school.

2016 Grade 8 PSSA - % Advanced or Proficient⁷

| | All PA LEAs | All School Districts | Rural | Urban | Suburban |
|--------------------------|----------------|----------------------------|-------|-------|----------|
| English Language Arts | 58.4% | 61.1% | 60.0% | 37.9% | 68.6% |
| Math | 31.2 | 33.6 | 31.4 | 15.9 | 40.0 |
| Science | 57.7 | 60.3 | 62.8 | 33.1 | 67.4 |

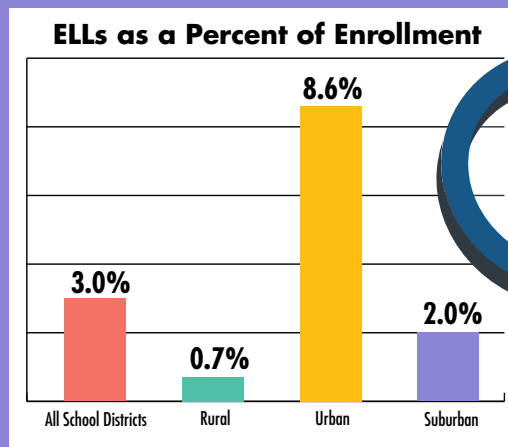
“I remain hopeful that our state will discontinue the PSSAs which have created a cookie cutter/assembly line approach to teaching.”

- Survey Respondent

Spotlight on English Language Learners

Limited English proficiency has been shown to contribute to lower achievement on standardized tests and higher dropout rates. To alleviate the difficulties English Language Learners (ELLs) experience, school entities are required by state and federal law and regulations to provide ELLs with an educational program and academic supports that are intended to facilitate a student's achievement of English language proficiency as well as established academic standards.

There were approximately 52,000 ELLs enrolled in Pennsylvania's public schools in 2015-16 and like national trends, urban school districts have the highest concentration of ELLs.⁹



Keystones

By the end of a student's high school career, most students are expected to have mastered the necessary skills and subjects to be prepared for life after graduation – whether that is college, a career or a productive member of society.

2016 Keystone Exams – % Advanced or Proficient 2016⁸

| | All PA LEAs | All School Districts | Rural | Urban | Suburban |
|------------|-------------|----------------------|-------|-------|----------|
| Literature | 76.8 | 79.9 | 80.0 | 62.7 | 84.6 |
| Algebra I | 68.2 | 72.3 | 73.1 | 50.8 | 78.0 |
| Biology | 65.8 | 69.7 | 71.0 | 44.7 | 76.0 |

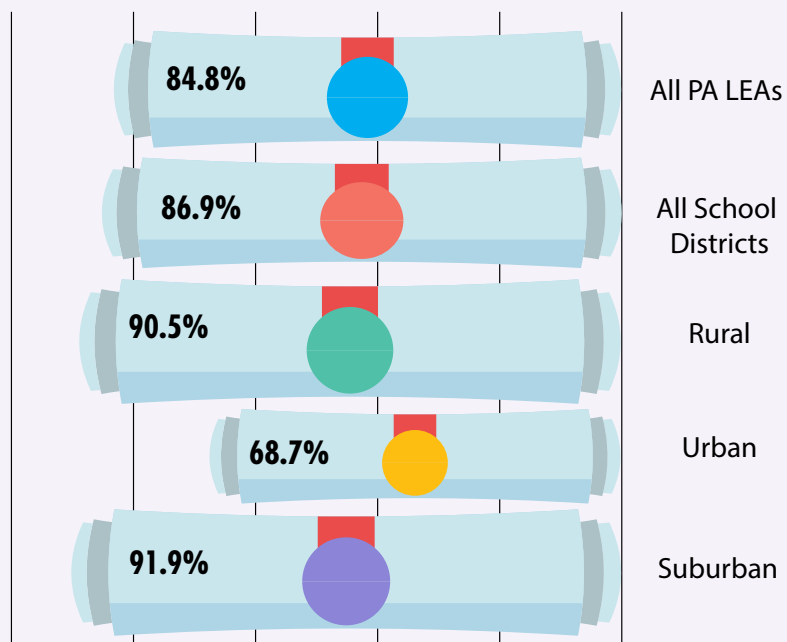
“Judging and ranking schools on standardized test scores and Keystones kills cities. It scares parents. Every real estate app ranks the district and neighborhood school. Parents are afraid to move into the cities because they think the schools are not good.”

- Survey Respondent

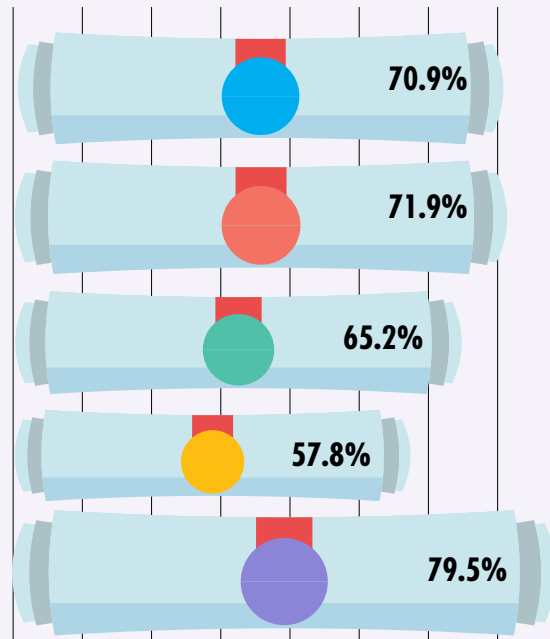
Graduation and college bound rates

Graduation and college bound rates are strong for public schools across Pennsylvania. Almost 87% of students are graduating from traditional public high school in four years and nearly 89% are graduating in five years.¹⁰ While rural school districts have a graduation rate above 90%, only 65% of those students are enrolling in a two- or four-year college upon graduation.¹¹ This could be partially explained by students in rural areas focusing primarily on career-focused coursework as evidenced by having a higher percentage of students enrolled in a partnering career and technical center.¹² Another challenge being confronted by urban school districts is preventing dropouts¹³ and encouraging and empowering their students to attend college.

Four-Year Cohort Graduation Rates



Percent of Students College Bound



Almost **87%** of students are graduating from traditional public high school in four years.



Spotlight on poverty's impact on student achievement

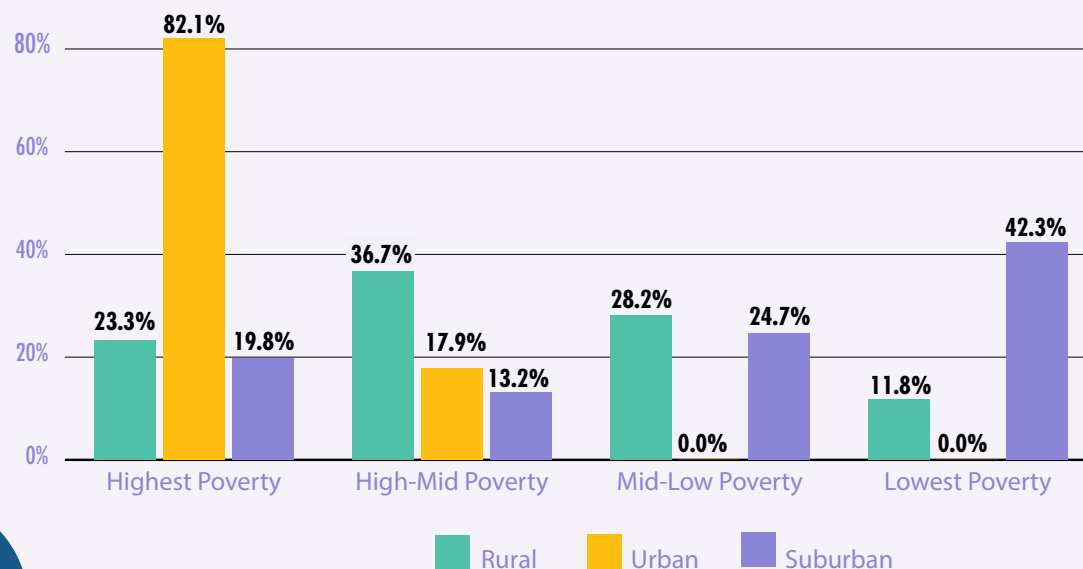
Research has shown poverty to have a clear impact on academic achievement. In Pennsylvania, the difference between those school districts with high poverty rates and those with low poverty rates is pronounced.

In the School Finances section, the differences in revenues and spending per student between the high and low poverty school districts will be examined.

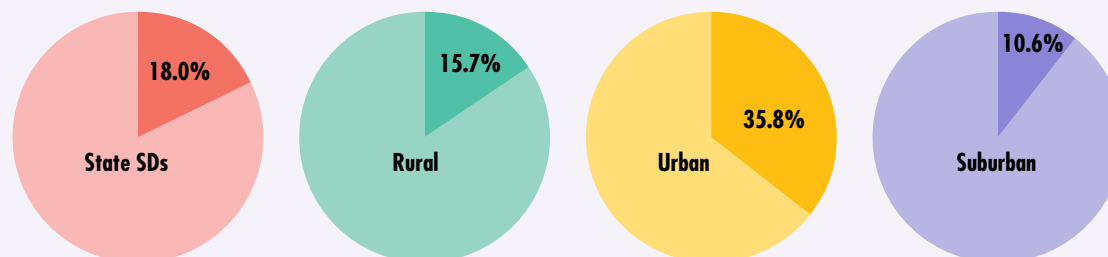


Poverty is concentrated primarily in urban and rural school districts. All 28 urban school districts and 147 rural school districts are in the highest or next highest poverty quartiles.

Percentage of School Districts within Poverty Quartiles¹⁴

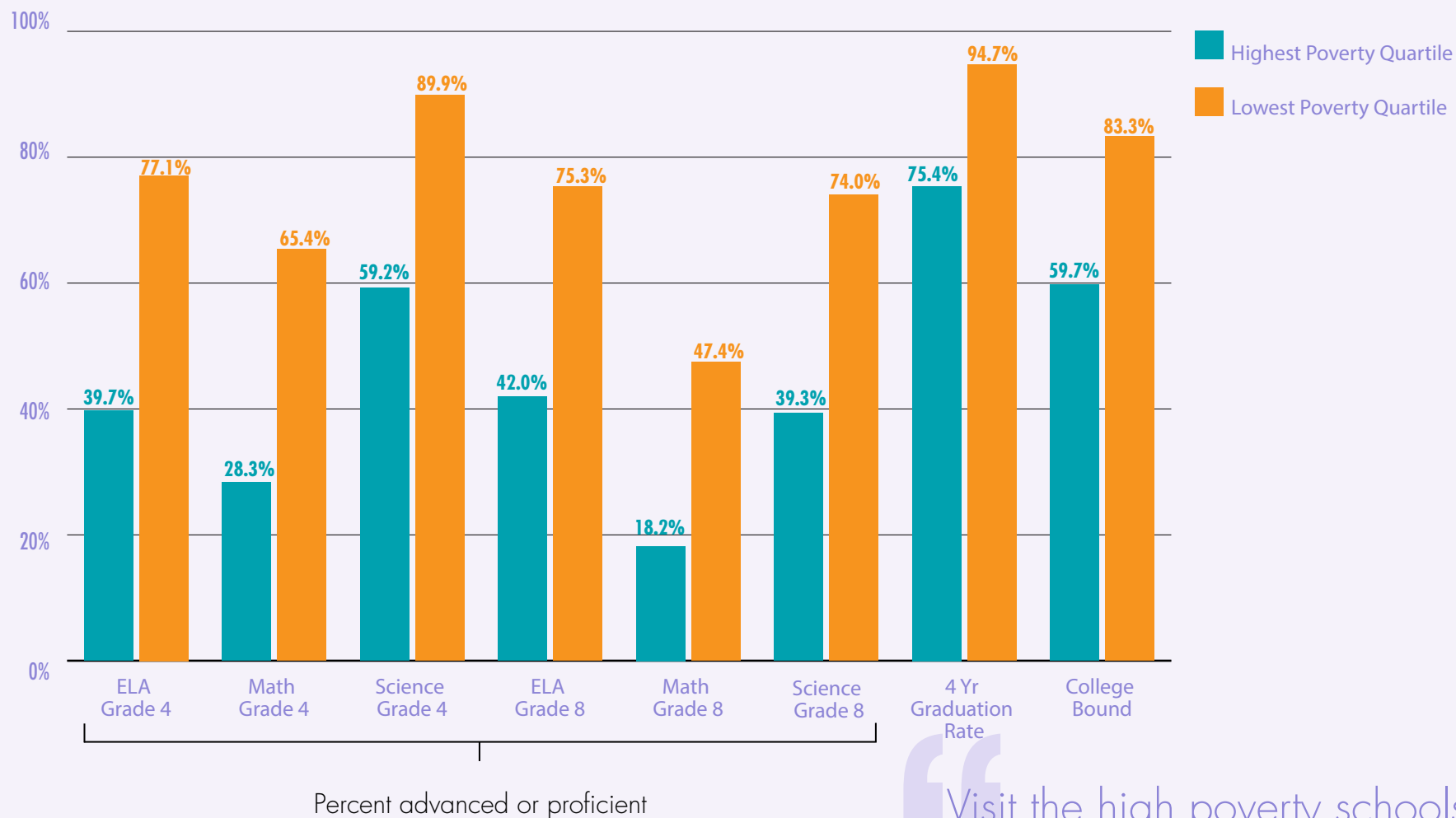


Percent of children ages 6-17 in acute poverty¹⁵



Whether looking at proficiency or state assessments, graduation rates or college entrance rates, there is a dramatic difference between the highest and lowest poverty school districts.

Academic Achievement Indicators – Highest vs. Lowest Poverty School Districts



“Visit the high poverty schools and see how things are working.”
- Survey Respondent

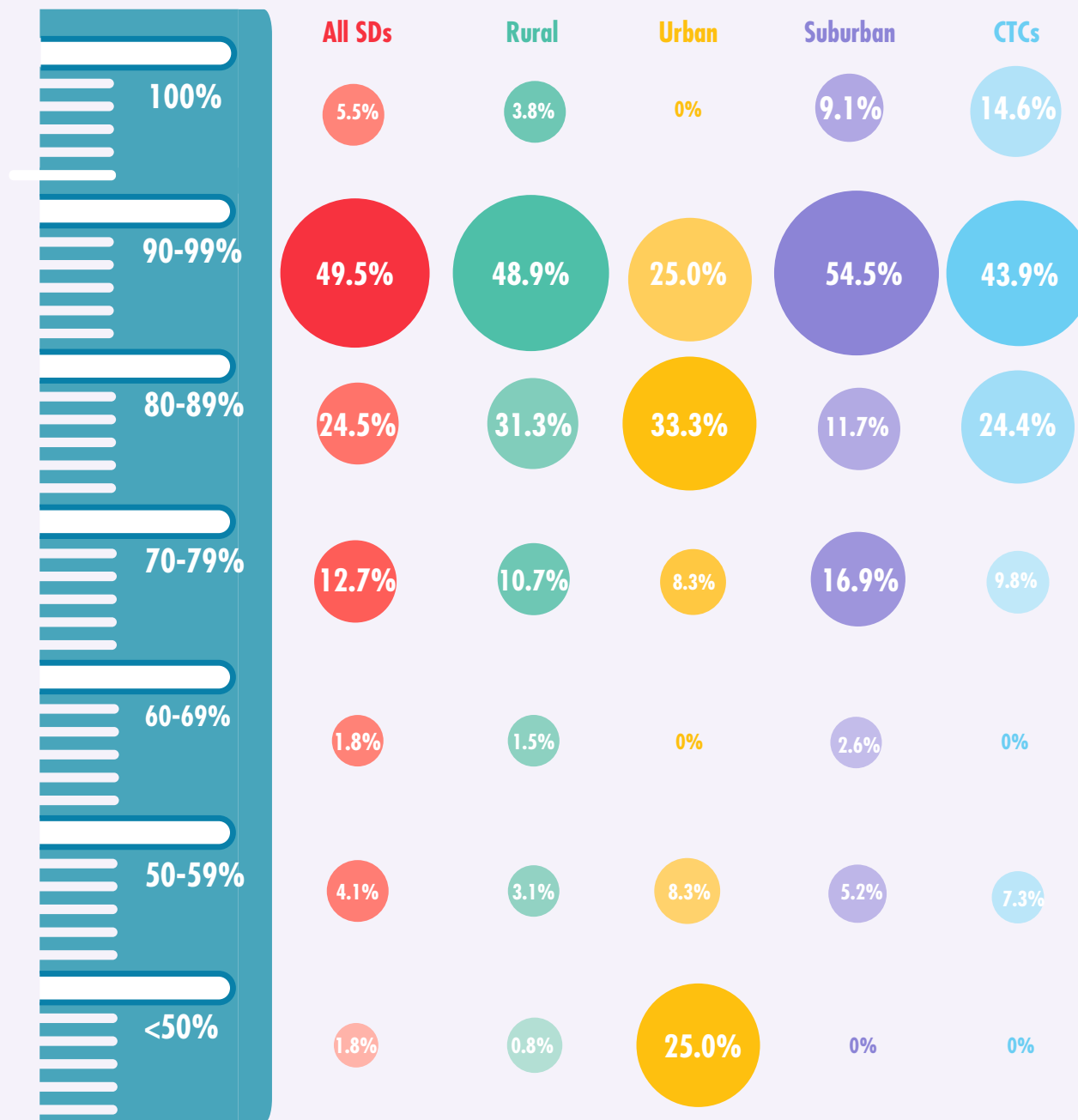
Readiness for life after school

The goal of public education is to prepare students for their future as college students, members of the workforce, and/or active and engaged citizens. More than half of responding chief school administrators were confident that at least 90% of their graduates are ready for the next steps in their lives and three-quarters were confident that at least 80% of their graduates were ready.

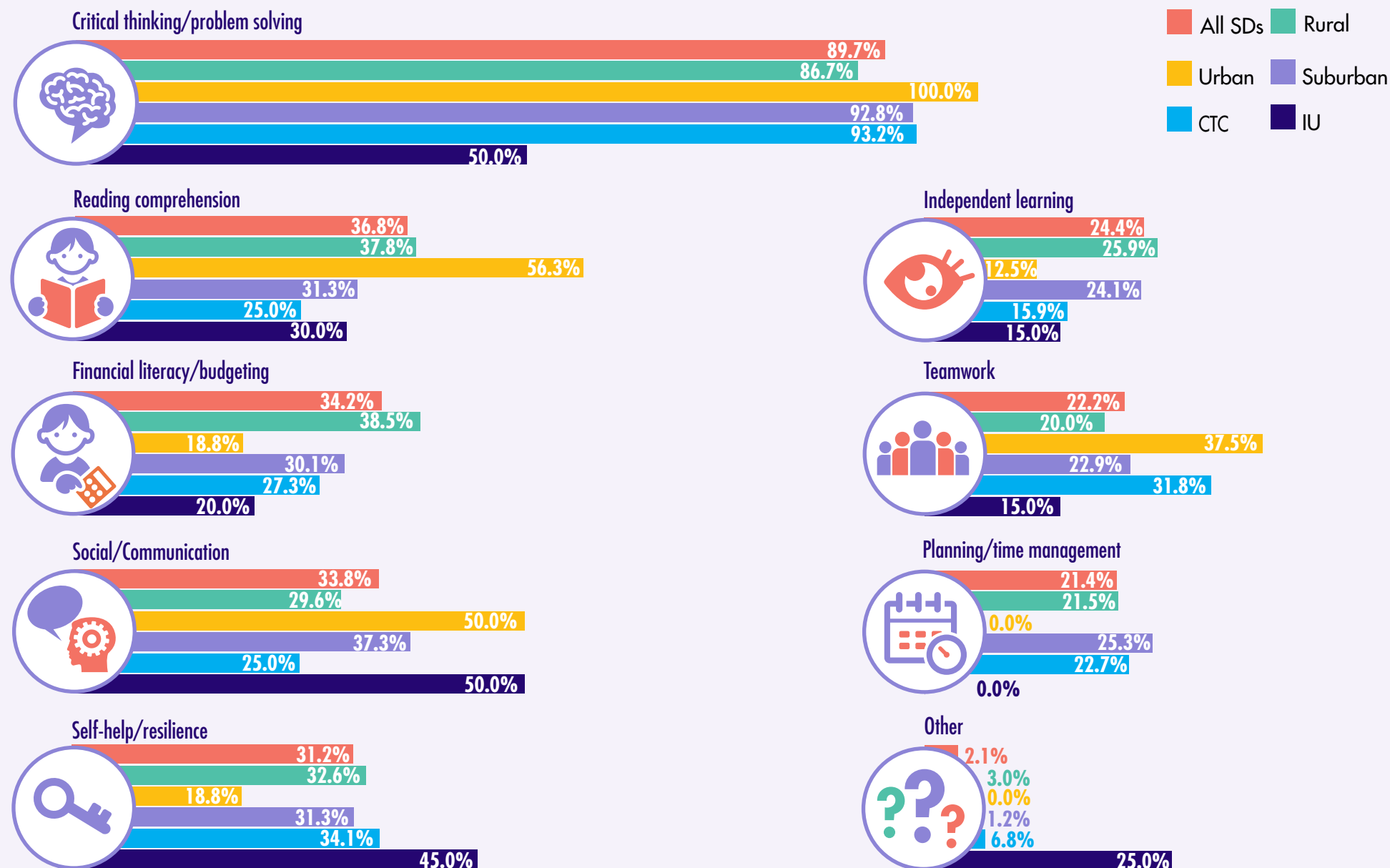
Critical thinking/problem solving was the most important skill for graduates to leave school with among school districts and career and technical centers while intermediate units, recognizing that many of their students have special needs, rated a number of different skills highly in order to prepare their students for the activities of daily life.

“Public schools are producing well-prepared, well-rounded students.”
- Survey Respondent

In your opinion, what percentage of graduates from your school(s) are ready for life after graduation?

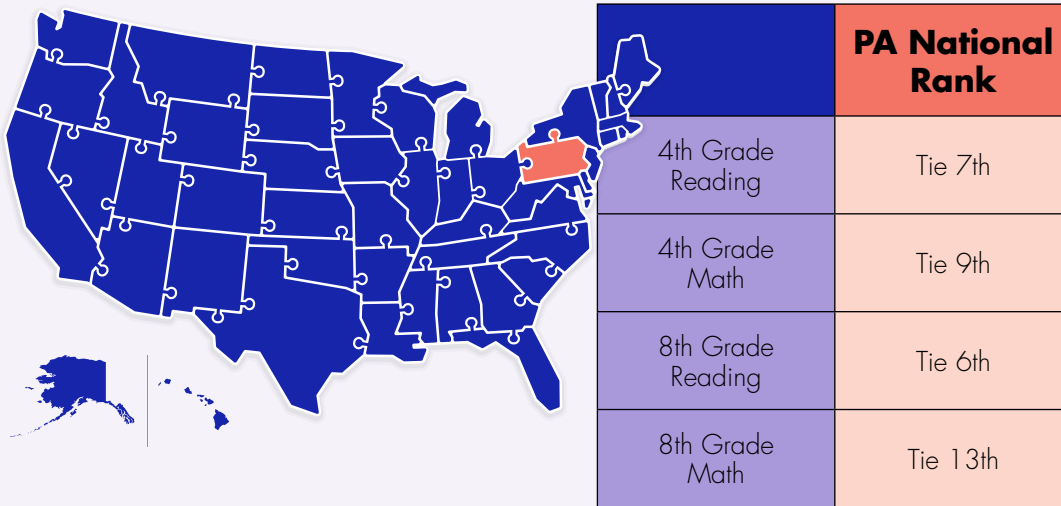


What are the most critical skills necessary for life after graduation?

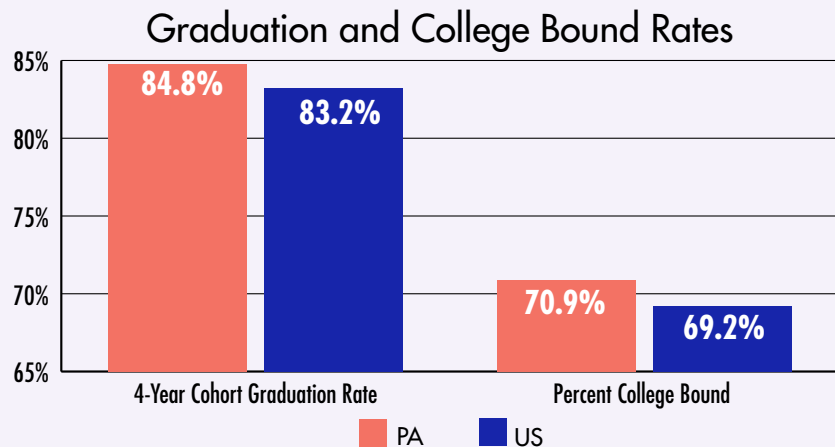


National perspective – how Pennsylvania stacks up to the rest of the country

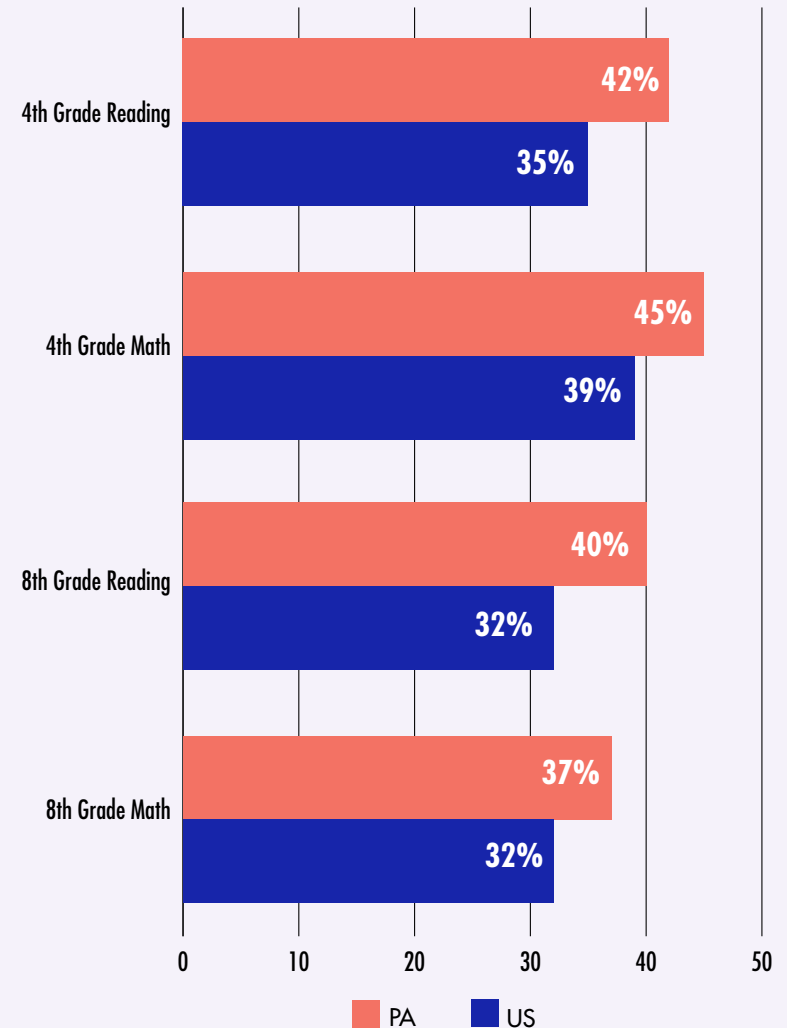
Pennsylvania students were consistently ranked in or near the top 10 nationally on the National Assessment of Educational Progress (NAEP) examinations for reading and math in 2015.¹⁶



Pennsylvania also maintains a higher four-year cohort graduation rate and a higher percentage of students moving on to college immediately following high school than the national average.¹⁷

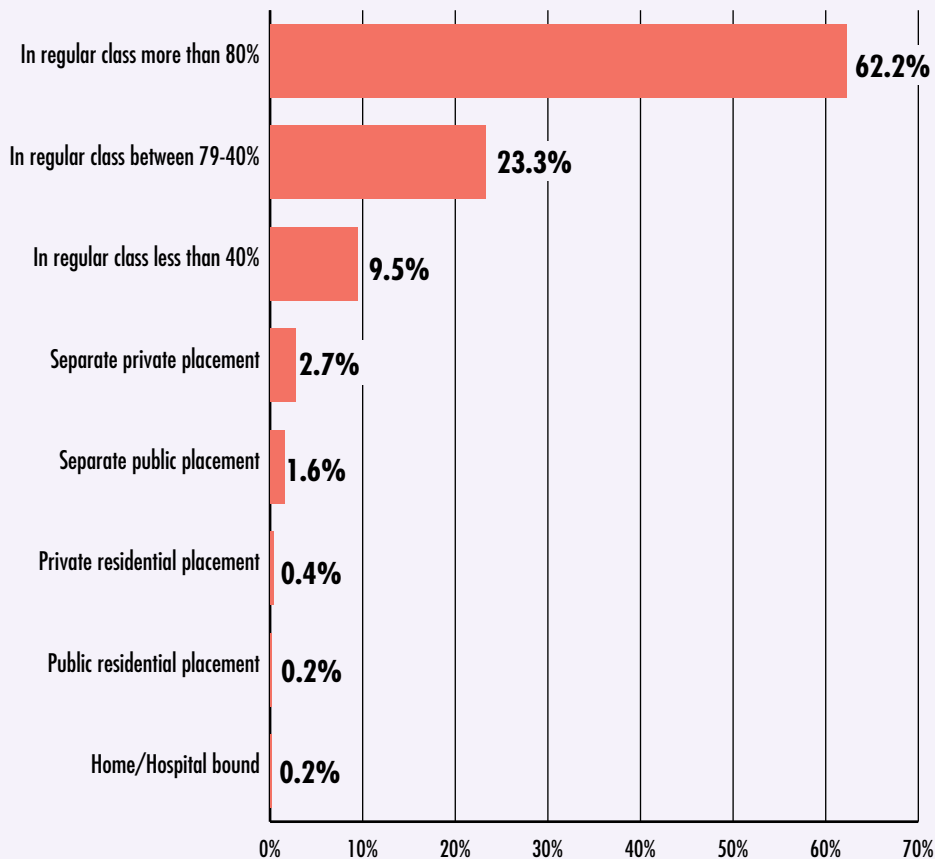
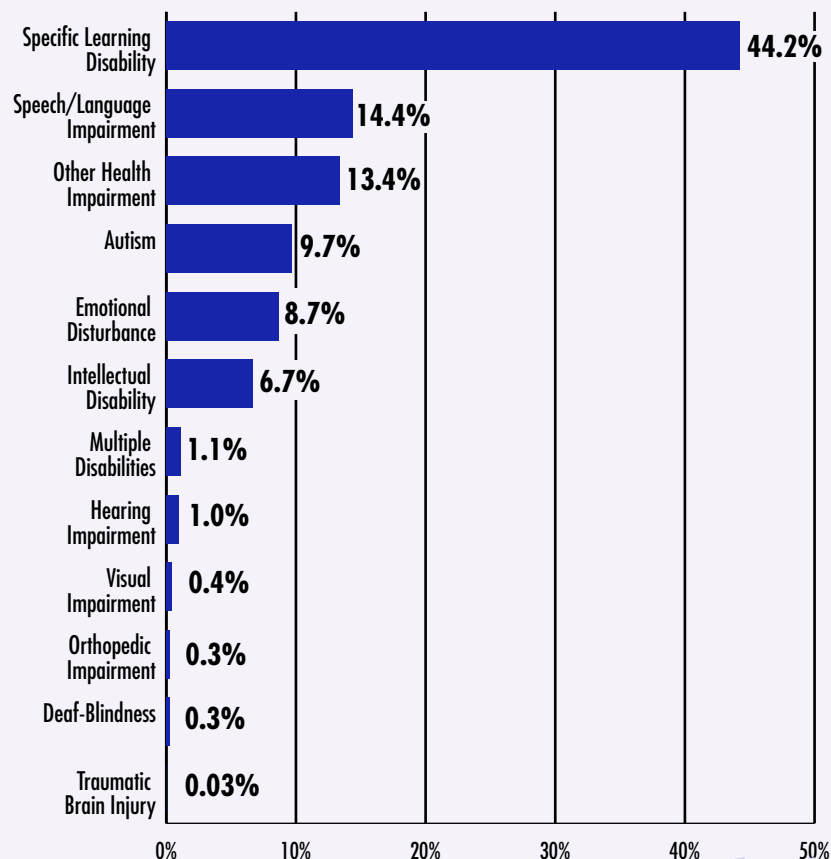


2015 NAEP% Advanced or Proficient – PA vs US



Special education

In 2014-15, 15.6% of students in Pennsylvania received special education programs and services.¹⁸ The most common disabilities being specific learning disabilities, speech/language impairments and other health impairments. The vast majority of students (more than 85%) were able to be educated in their regular classrooms more than 40% of the time.



“Public education is not prepared to deal with the rising levels of special education costs for autistic students.”
- Survey Respondent

Spotlight on school safety and discipline¹⁹

Students need a safe school environment in order to learn and reach their full potential. As reported on the 2015-16 PA Safe Schools Report, the number of reported incidents per 100 students were as follows:

- All School Districts – 2.73
- Rural – 2.09
- Urban – 5.60
- Suburban – 2.02

Students also need to be present to learn.

Average truancy rates

- All School Districts – 7.5%
- Rural – 6.9%
- Urban – 18.9%
- Suburban – 6.8%

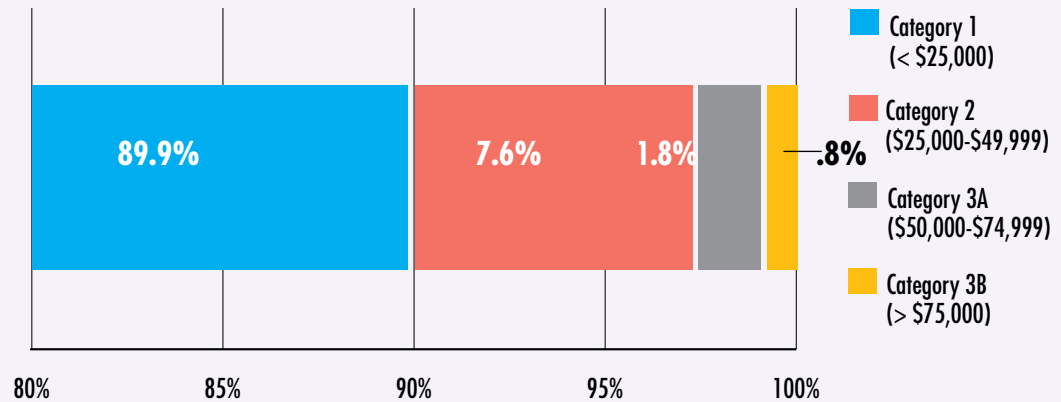
Out-of-school suspensions and expulsions

- All School Districts – 137,901
- Rural – 17,459
- Urban – 73,989
- Suburban – 46,453



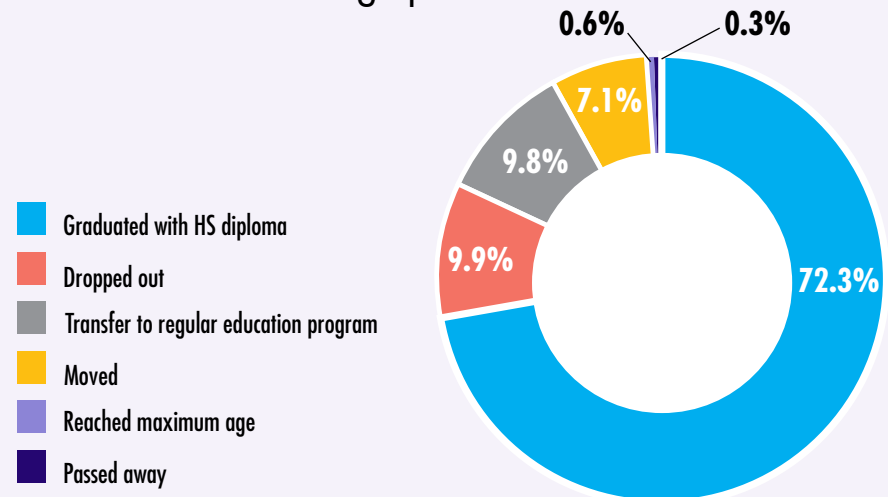
Similar to the trends in educational environment, almost 90% of special education students were provided educational programs, supports and services for under \$25,000 per student while less than 1% of students required supports and services costing more than \$75,000 per student.

Per Student Special Education Expenditures



In terms of educational outcomes for students in special education, more than 72% of students with disabilities were able to graduate from high school with a diploma.

Students Exiting Special Education



Academic and extracurricular opportunities

A well-rounded education includes not only academic opportunities in art, music and traditional classroom learning options, but also the opportunity to earn college credits while still in high school and study real things and processes through learning experiences outside the traditional classroom setting.

Which of the following academic opportunities are offered in your schools?

| | All School Districts | Rural | Urban | Suburban | CTCs |
|--|----------------------|--------|--------|----------|-------|
| Art classes | 99.6% | 100.0% | 100.0% | 98.8% | n/a |
| Music classes | 98.3% | 97.7% | 100.0% | 98.8% | n/a |
| Field trips | 95.8% | 94.7% | 92.9% | 98.8% | 97.8% |
| Dual enrollment or other college credit granting program | 95.4% | 95.4% | 85.7% | 96.4% | 82.2% |
| Advanced Placement (AP) classes | 91.7% | 87.8% | 92.9% | 97.6% | n/a |
| Adult education programs (CTCs Only) | n/a | n/a | n/a | n/a | 82.2% |
| School-approved student projects (CTCs Only) | n/a | n/a | n/a | n/a | 80.0% |
| District-operated cyber program(s) | 75.4% | 77.1% | 78.6% | 71.1% | n/a |
| Job shadowing | 62.5% | 64.1% | 50.0% | 62.7% | 82.2% |
| Summer school | 60.8% | 57.3% | 78.6% | 63.9% | n/a |
| Work study | 54.6% | 50.4% | 50.0% | 59.0% | 97.8% |
| Engineering classes | 45.8% | 35.9% | 57.1% | 57.8% | n/a |

Learning in today's public schools goes well beyond the regular classroom curriculum. Students have the opportunity to benefit from participating in a wide range of extracurricular activities which not only teach important values such as teamwork and sportsmanship, but also allow students to explore various activities and interests.

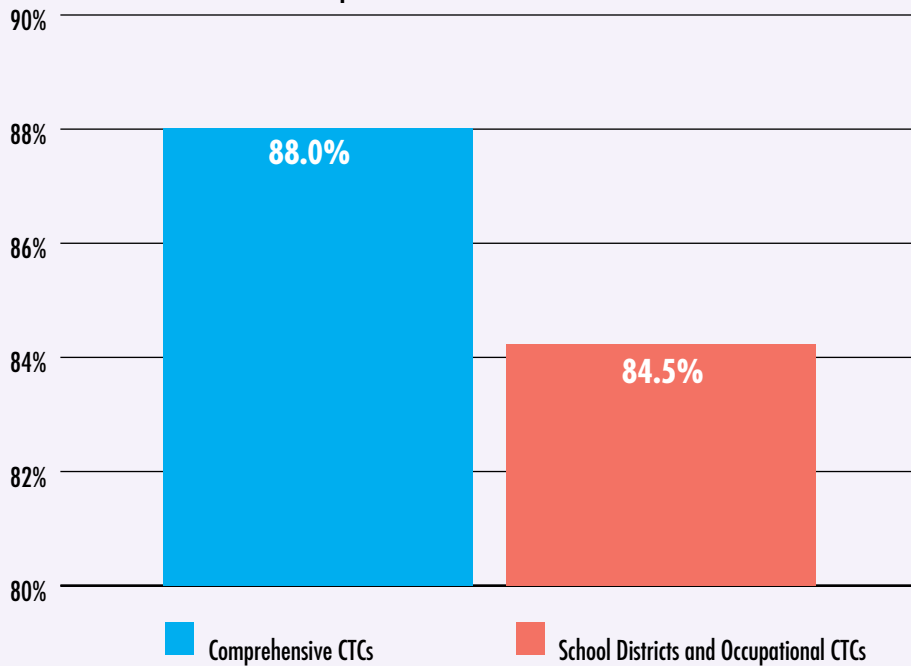
Which of the following extracurricular opportunities are offered in your schools?

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|------------------------------------|----------------------|-------|--------|----------|-------|-------|
| School clubs/student organizations | 98.3% | 97.8% | 94.1% | 100.0% | 88.9% | 22.2% |
| School band/orchestra/choir | 97.1% | 95.6% | 94.1% | 100.0% | n/a | 11.1% |
| Interscholastic athletics | 96.7% | 96.3% | 88.2% | 98.9% | n/a | n/a |
| School dances/social events | 95.8% | 95.6% | 94.1% | 96.6% | 40.0% | 16.7% |
| Theatre/drama | 92.5% | 91.2% | 82.4% | 96.6% | n/a | 16.7% |
| Academic competition groups | 89.6% | 86.8% | 82.4% | 95.4% | 80.0% | 88.9% |
| Class trips | 89.2% | 89.7% | 100.0% | 86.2% | 75.6% | 27.8% |
| Intramural/club sports | 59.6% | 50.7% | 58.8% | 73.6% | 11.1% | n/a |

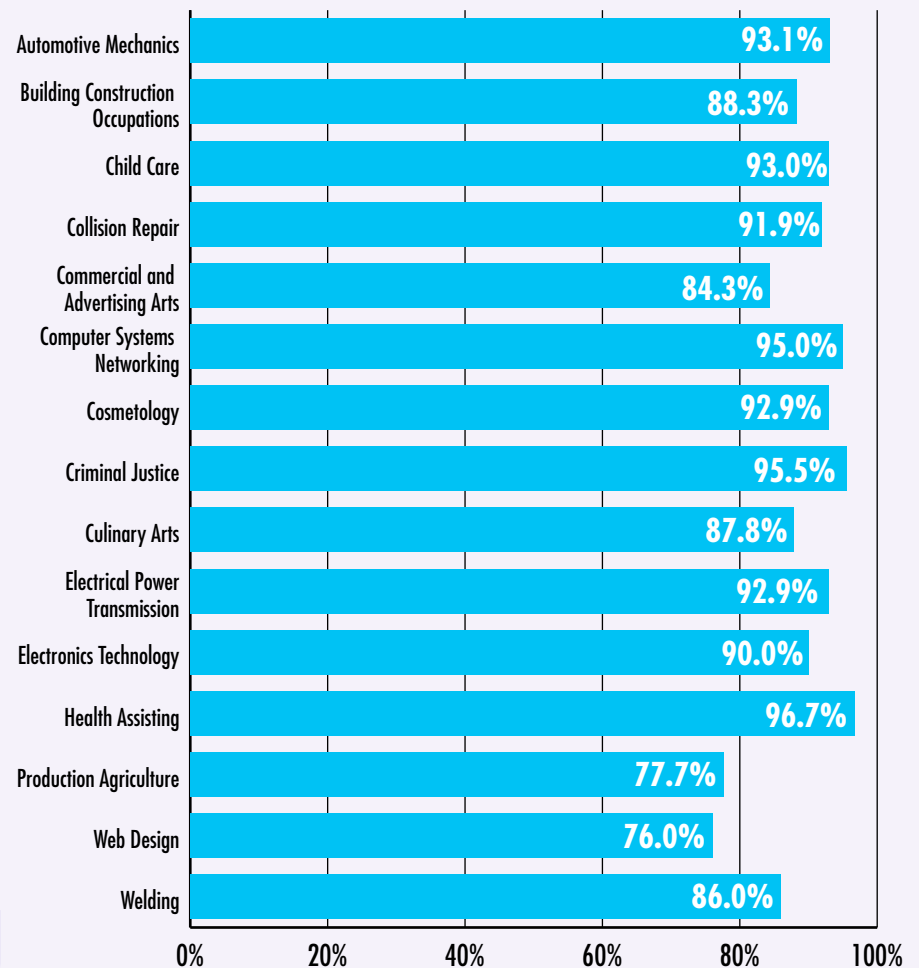
Career and technical education achievement

Students enrolled in a career and technical center or program are engaged in a career-focused curriculum that usually culminates with an industry specific assessment or exam. More than 8 out of 10 students taking one or more of these assessments are achieving either at the competent or advanced level.

Industry Standards-Based Competency
Assessments – Average %
Competent or Advanced²⁰



Average NOCTI Performance Scores
for Pennsylvania²¹

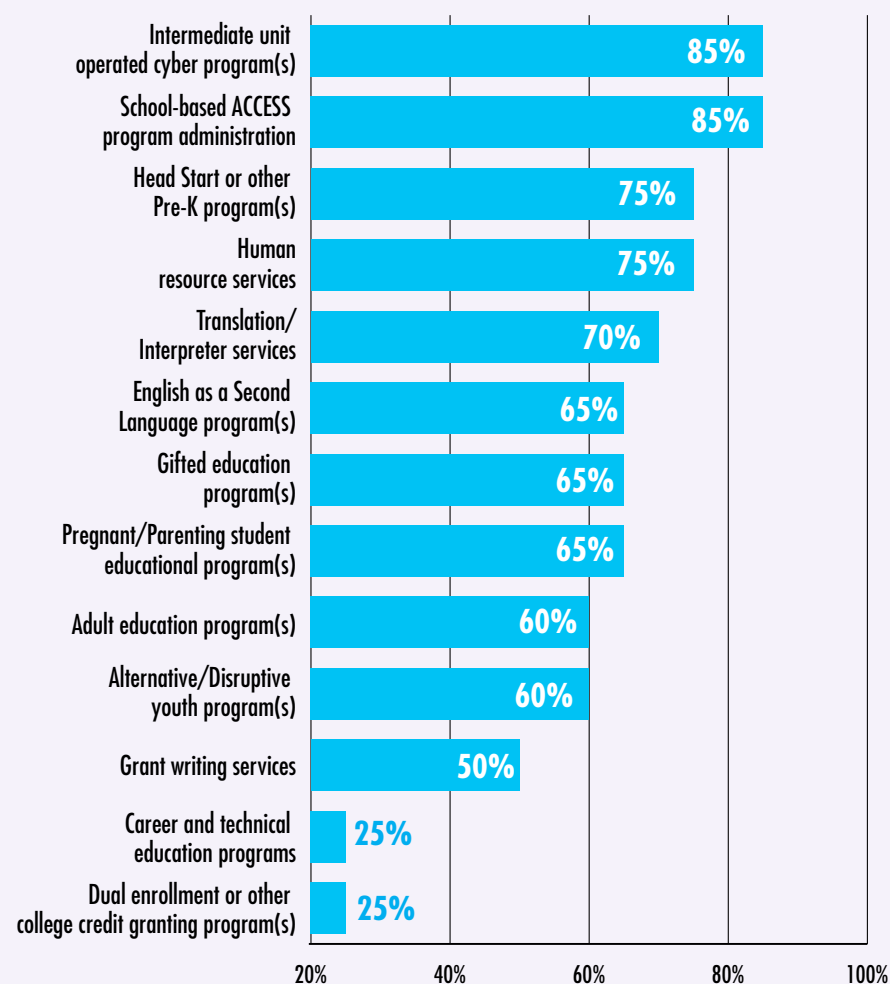
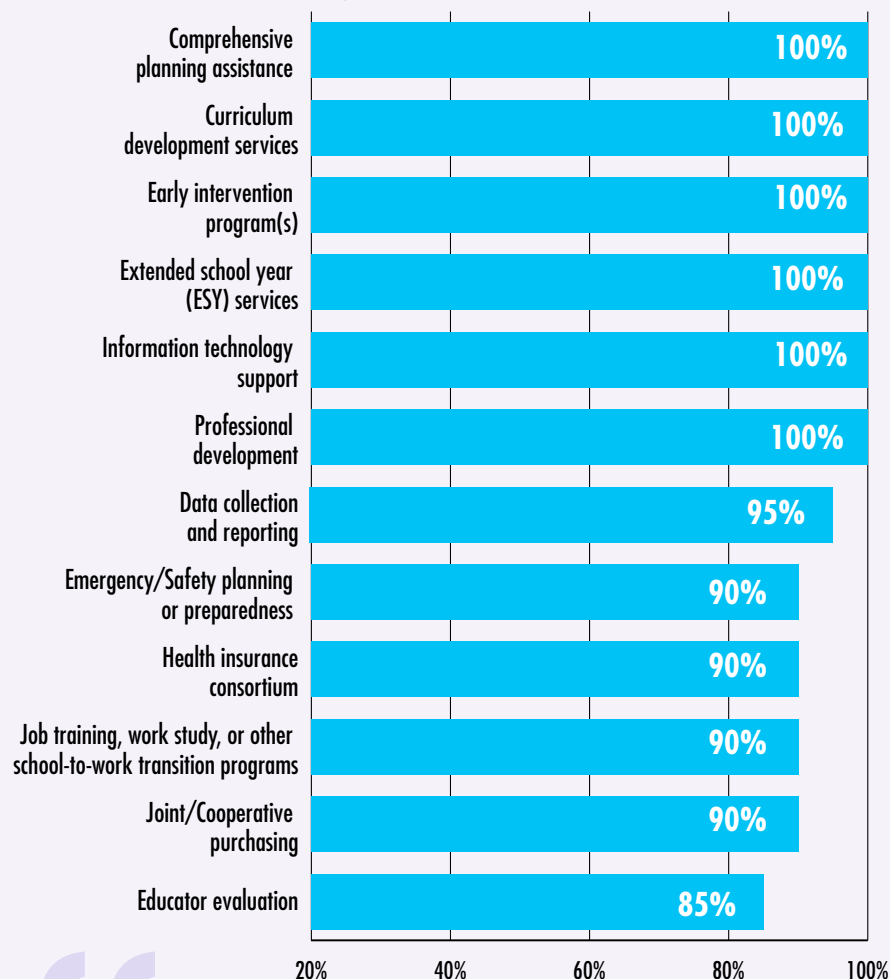


CTE education is critical in the development of our local and state economy. More support needs to be funneled to our secondary CTE schools.
- Survey Respondent

Intermediate units

Pennsylvania's 29 intermediate units provide indispensable programs and services to their participating school districts that go well beyond special education.

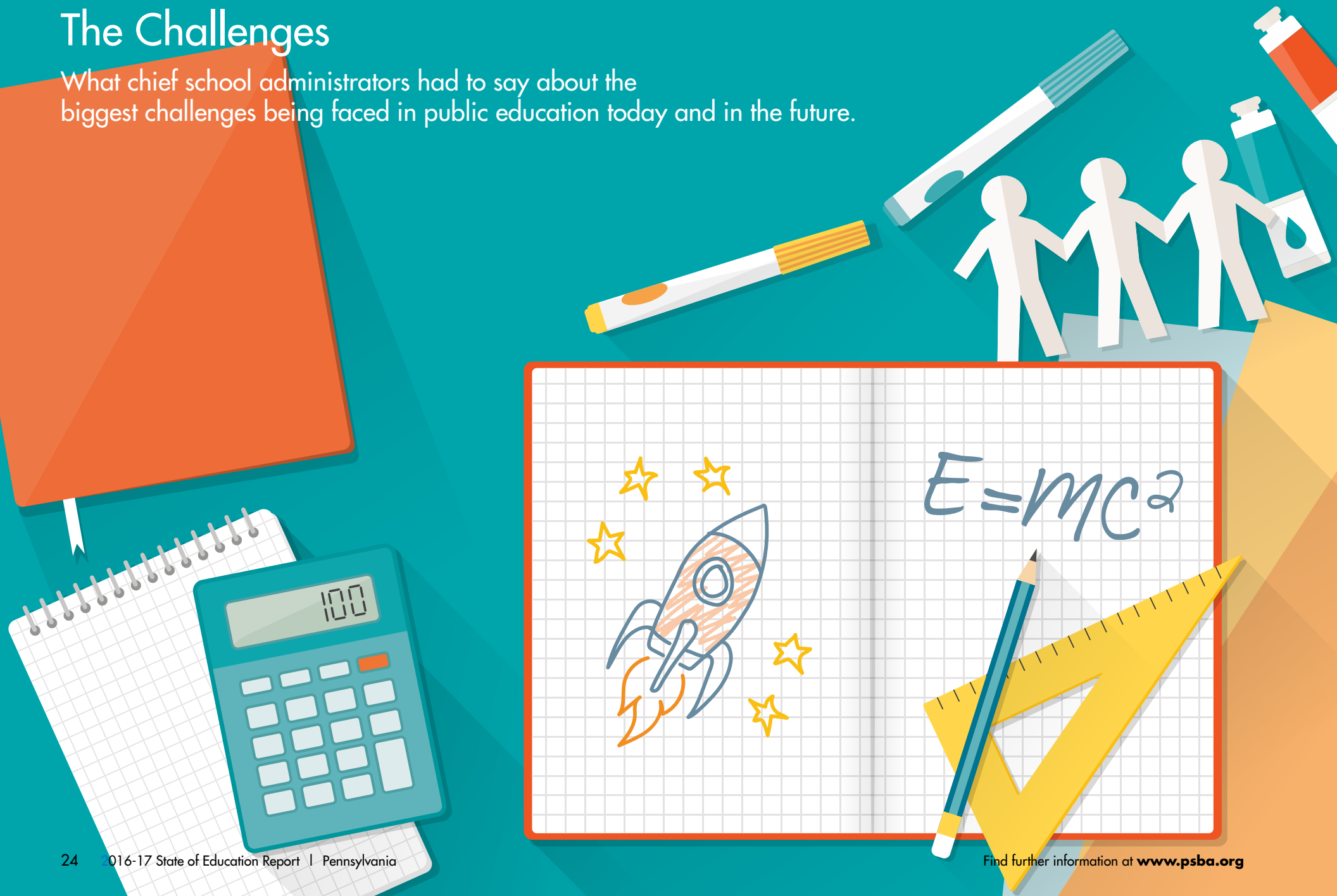
Which of the following programs and services are offered by your intermediate unit?



Intermediate units can save school districts a great deal of money while providing efficiencies in provision of service.
- Survey Respondent

The Challenges

What chief school administrators had to say about the biggest challenges being faced in public education today and in the future.



Current challenges

Percentage of chief school administrators who found the following areas the most difficult to manage **over the last year.**

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|---|----------------------|-------|-------|----------|-------|-------|
| Budget pressures/lack of funding | 84.0% | 83.7% | 88.9% | 83.7% | 55.6% | 95.2% |
| Bargaining issues | 31.9% | 31.9% | 22.2% | 33.7% | 15.6% | 42.9% |
| School construction/maintenance | 20.2% | 23.5% | 16.7% | 23.5% | 13.3% | 9.5% |
| Preparing for or administering standardized tests | 19.5% | 19.1% | 16.7% | 20.4% | 8.9% | 4.8% |
| Curriculum requirements | 19.5% | 20.6% | 27.8% | 16.3% | 8.9% | 0.0% |
| Other | 17.5% | 17.7% | 11.1% | 18.4% | 17.8% | 28.6% |
| Teacher evaluations | 17.1% | 15.6% | 16.7% | 19.4% | 26.7% | 14.3% |
| Social media issues | 16.0% | 17.7% | 16.7% | 13.3% | 17.8% | 0.0% |
| Decreasing enrollment | 13.2% | 19.1% | 5.6% | 6.1% | 17.8% | 0.0% |
| Teacher recruitment/retention | 9.3% | 9.9% | 22.2% | 6.1% | 13.3% | 38.1% |
| School employee training requirements | 8.9% | 10.6% | 11.1% | 6.1% | 8.9% | 4.8% |
| Managing/dealing with parents/public | 7.8% | 5.7% | 5.6% | 11.2% | 6.7% | 0.0% |
| Teacher workload | 5.1% | 5.0% | 11.1% | 4.1% | 17.8% | 9.5% |
| Principal/Administrator recruitment/retention | 5.1% | 2.8% | 22.2% | 5.1% | 0.0% | 0.0% |
| Increasing enrollment | 3.5% | 0.7% | 0.0% | 8.2% | 4.4% | 0.0% |
| IDEA and state special education requirements (IUs Only) | n/a | n/a | n/a | n/a | n/a | 23.8% |
| Relations with participating school districts (CTCs and IUs Only) | n/a | n/a | n/a | n/a | 11.1% | 9.5% |
| Student recruitment/quotas (CTCs Only) | n/a | n/a | n/a | n/a | 15.6% | n/a |

Future challenges

Chief school administrators' biggest expected challenges **over the next year.**

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|---|----------------------|-------|-------|----------|-------|--------|
| Budget pressures/lack of funding | 86.4% | 85.8% | 88.9% | 86.7% | 53.3% | 100.0% |
| Bargaining issues | 38.9% | 40.4% | 33.3% | 37.8% | 17.8% | 28.6% |
| School construction/maintenance | 25.7% | 24.1% | 16.7% | 29.6% | 15.6% | 4.8% |
| ESSA implementation | 24.1% | 23.4% | 33.3% | 23.5% | 4.0 | 38.1% |
| Curriculum requirements | 14.4% | 18.4% | 11.1% | 9.2% | 13.3% | 0.0% |
| Preparing for or administering standardized tests | 12.8% | 12.1% | 16.7% | 13.3% | 8.9% | 4.8% |
| Decreasing enrollment | 11.7% | 17.7% | 0.0% | 5.1% | 15.6% | 4.8% |
| Other | 10.5% | 12.1% | 5.6% | 9.2% | 13.3% | 28.6% |
| Teacher recruitment/retention | 9.7% | 8.5% | 33.3% | 7.1% | 11.1% | 33.3% |
| Teacher evaluations | 9.3% | 9.2% | 0.0% | 11.2% | 20.0% | 0.0% |
| Social media issues | 8.2% | 7.1% | 0.0% | 11.2% | 11.1% | 4.8% |
| School employee training requirements | 7.8% | 6.4% | 11.1% | 9.2% | 6.7% | 4.8% |
| Teacher workload | 6.6% | 5.7% | 11.1% | 7.1% | 11.1% | 9.5% |
| Managing/dealing with parents/public | 6.2% | 5.0% | 5.6% | 8.2% | 2.2% | 0.0% |
| Increasing enrollment | 5.1% | 0.7% | 0.0% | 12.2% | 6.7% | 4.8% |
| Principal/Administrator recruitment/retention | 4.3% | 2.8% | 16.7% | 4.1% | 6.7% | 0.0% |
| IDEA and state special education requirements (IUs Only) | n/a | n/a | n/a | n/a | n/a | 19.0% |
| Student recruitment/quotas (CTCs Only) | n/a | n/a | n/a | n/a | 24.4% | n/a |
| Relations with participating school districts (CTCs and IUs Only) | n/a | n/a | n/a | n/a | 17.8% | 4.8% |

Of the biggest challenges facing public schools, chief school administrators said:

We have been able to provide a top-notch quality education to our students until this point. We have been forced to cut instructional staff, programs, and critical instructional supplies in order to prepare for the difficult financial road ahead. We desperately need additional funding in order to keep up with the state mandates, PSERS contributions, general building maintenance issues, training requirements for the PA Core implementation, as well as new instructional supplies in order to teach PA Core. We also struggle to maintain technology systems.

...the challenge will be – can we continue to prepare our learners to be future ready as opposed to test ready.

Managing to remain in compliance with all of the unfunded mandates has been a continuous struggle. Budget pressures/lack of funding - continuing to attempt to save enough money to pay for PSERS while allocating enough funds to revamp curriculum and provide professional development for staff... in addition to attempting to keep up with building maintenance issues.

Building a budget with little to no tax increase.

Changing public perception of CTCs. The need to create a rebranding of CTC in PA.

We do not have the financial resources to do everything we are expected to do. We are well aware of what is required to meet state standards, but we are not able to afford the needed resources especially considering the needs of our population.

Balancing the educational imperatives needed for all students vs. the required standardized state and national testing demands.

Never-ending report/data submission requirements.

Poverty/equity combined with increasing social, educational and emotional needs of students and our community.

Our building needs are going to be the most difficult to manage. With little ability to generate funds through our tax base our school buildings security system, phone systems as well as intercom systems are antiquated at best and we need to replace.

Retirement /PSERS costs. This has led to increased use of staffing services to control costs which, in turn, has created challenges with staff retention, and service quality.

Due to budget tightening, existing staff are asked to shoulder a significant increase in workload in an effort to satisfy the burdensome reporting requirements from PDE.

Addressing our budget deficit is far and away our biggest challenge.

School Finances

A closer look at where education revenue comes from, how education dollars are spent and the biggest financial challenges facing public schools.

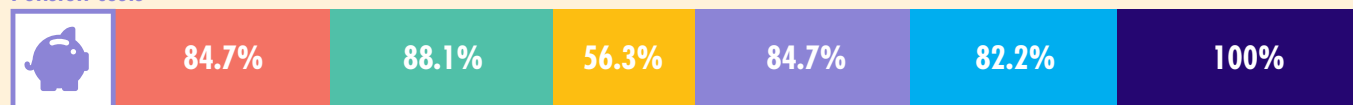


Financial impacts and challenges

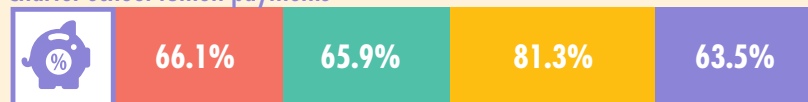
The monumental budget and funding challenges public schools are facing warrant a closer look. When asked to select the biggest sources of budget pressure for their school(s), chief school administrators identified several key pressures most impacting their school(s).

Top seven sources of budget pressures (based on all school districts)

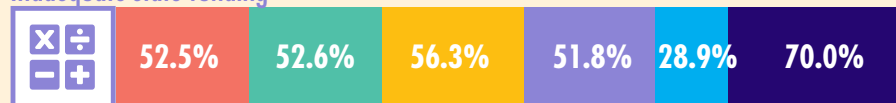
Pension costs



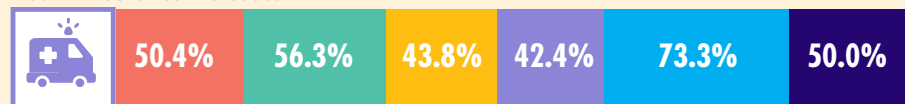
Charter school tuition payments



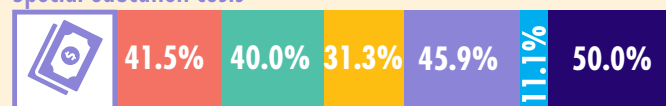
Inadequate state funding



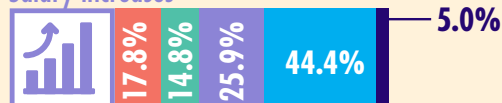
Health insurance increases



Special education costs



Salary increases



Construction/Renovation projects



■ All SDs
 ■ Rural
 ■ Urban
 ■ Suburban
 ■ CTC
 ■ IU

Sources of budget pressures (continued)

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|-------------------------------------|----------------------|-------|-------|----------|-------|-------|
| Not increasing local property taxes | 12.7% | 9.6% | 18.8% | 16.5% | n/a | n/a |
| Facilities maintenance | 9.3% | 8.1% | 12.5% | 10.6% | 22.2% | 10.0% |
| Low or no fund balances | 8.9% | 6.7% | 18.8% | 10.6% | 20.0% | 10.0% |
| Transportation | 5.5% | 6.7% | 6.3% | 3.5% | n/a | 20.0% |
| Other | 4.7% | 5.2% | 0.0% | 4.7% | 6.7% | 10.0% |
| Impact of enrollment changes | 4.2% | 3.7% | 6.3% | 4.7% | 11.1% | 20.0% |
| Technology upgrades/initiatives | 1.3% | 1.5% | 0.0% | 1.2% | 11.1% | 15.0% |
| Enrollment quotas (CTCs Only) | n/a | n/a | n/a | n/a | 11.1% | n/a |

When asked how their schools were dealing with those budget pressures, chief school administrators reported taking, the following actions as a result of budgetary/funding issues **in the current fiscal year.**

| IUs | CTCs | Suburban | Urban | Rural | All School Districts | |
|-------|-------|----------|-------|-------|----------------------|---|
| 57.9% | 35.1% | 81.0% | 78.6% | 73.7% | 76.6% | Draw from Fund Balance |
| n/a | n/a | 77.4% | 71.4% | 72.2% | 74.0% | Raise local property taxes |
| 57.9% | 37.8% | 53.6% | 42.9% | 62.4% | 58.0% | Reduce Staffing/# of Positions |
| 31.6% | 16.2% | 47.6% | 71.4% | 32.3% | 40.3% | Increase Class Sizes |
| n/a | n/a | 20.2% | 21.4% | 34.6% | 28.6% | Combine/Share Programs/Services |
| 68.4% | 16.2% | 22.6% | 50.0% | 27.1% | 26.8% | Reduce Programs/Services |
| 15.8% | 10.8% | 31.0% | 42.9% | 21.8% | 26.4% | Eliminate Course Offerings |
| n/a | 13.5% | 20.2% | 7.1% | 18.0% | 18.2% | Require Student Activity Fees |
| n/a | n/a | 19.0% | 21.4% | 12.8% | 15.6% | Use/Request an Act 1 Exemption |
| 31.6% | 0.0% | 16.7% | 14.3% | 5.3% | 10.0% | Borrow |
| 5.3% | 2.7% | 7.1% | 7.1% | 3.0% | 4.8% | Close/Consolidate Schools |
| 10.5% | 18.9% | 6.0% | 0.0% | 4.5% | 4.8% | Other |
| 84.2% | n/a | n/a | n/a | n/a | n/a | Greater Focus on Revenue Generating Programs/Services (IU Only) |
| n/a | 32.4% | n/a | n/a | n/a | n/a | Reduce Equipment/Supplies to Students/Faculty (CTC Only) |

Chief school administrators reported taking, or anticipated taking, the following actions as a result of budget funding issues **in the next fiscal year.**

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|---|----------------------|-------|-------|----------|-------|-------|
| Draw from Fund Balance | 74.7% | 77.7% | 64.3% | 71.6% | 29.3% | 40.0% |
| Raise local property taxes | 72.9% | 69.2% | 78.6% | 77.8% | n/a | n/a |
| Reduce Staffing/# of Positions | 47.6% | 54.6% | 57.1% | 34.6% | 17.1% | 40.0% |
| Increase Class Sizes | 43.6% | 37.7% | 64.3% | 49.4% | 14.6% | 25.0% |
| Combine/Share Programs/Services | 28.0% | 33.1% | 21.4% | 21.0% | n/a | n/a |
| Reduce Programs/Services | 28.0% | 27.7% | 35.7% | 27.2% | 29.3% | 35.0% |
| Eliminate Course Offerings | 23.6% | 21.5% | 42.9% | 23.5% | 4.9% | 10.0% |
| Require Student Activity Fees | 18.2% | 19.2% | 14.3% | 17.3% | 14.6% | n/a |
| Use/Request an Act 1 Exemption | 17.3% | 12.3% | 42.9% | 21.0% | n/a | n/a |
| Borrow | 8.9% | 4.6% | 21.4% | 13.6% | 2.4% | 20.0% |
| Close/Consolidate Schools | 6.7% | 6.9% | 7.1% | 6.2% | 2.4% | 5.0% |
| Other | 4.0% | 3.1% | 7.1% | 4.9% | 14.6% | 20.0% |
| Greater Focus on Revenue Generating Programs/Services (IU Only) | n/a | n/a | n/a | n/a | n/a | 90.0% |
| Reduce Equipment/Supplies to Students/Faculty (CTC Only) | n/a | n/a | n/a | n/a | 51.2% | n/a |

Chief school administrators were also asked if their schools would be cutting or postponing any of the programs, services or activities they offer.

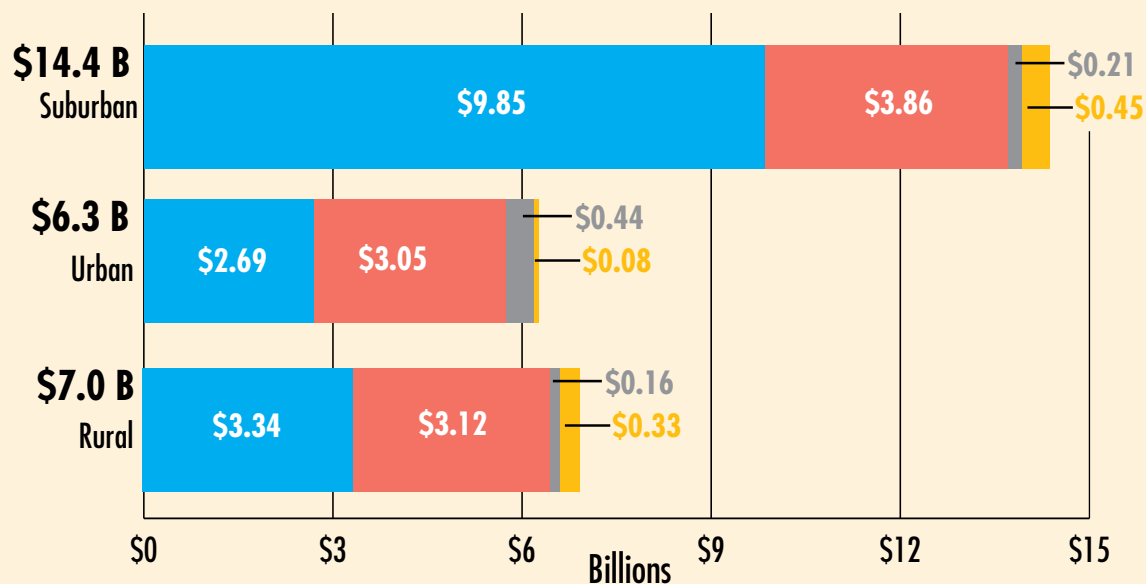
| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|--|----------------------|-------|-------|----------|-------|-------|
| Staffing levels | 51.7% | 54.3% | 53.8% | 46.4% | 12.9% | 42.9% |
| Building maintenance/upgrades | 50.6% | 47.6% | 38.5% | 58.9% | 41.9% | 64.3% |
| Professional development opportunities for teachers/administrators | 42.5% | 41.9% | 38.5% | 44.6% | 29.0% | 21.4% |
| Curriculum materials/books/supplies | 39.1% | 39.0% | 53.8% | 35.7% | 25.8% | 50.0% |
| Technology/Equipment upgrades | 33.9% | 39.0% | 30.8% | 25.0% | 41.9% | 78.6% |
| Field trips | 27.6% | 29.5% | 23.1% | 25.0% | 29.0% | 35.7% |
| Academic programs/course offerings | 24.1% | 18.1% | 46.2% | 30.4% | 0.0% | 14.3% |
| Transportation services | 10.9% | 8.6% | 15.4% | 14.3% | n/a | 21.4% |
| Student support services | 10.3% | 8.6% | 23.1% | 10.7% | 6.5% | 7.1% |
| Kindergarten/Pre-K | 10.3% | 9.5% | 7.7% | 12.5% | n/a | 28.6% |
| Other | 8.6% | 5.7% | 15.4% | 12.5% | 22.6% | 21.4% |
| Interscholastic athletics | 7.5% | 9.5% | 15.4% | 1.8% | n/a | n/a |
| Summer school | 4.0% | 3.8% | 7.7% | 3.6% | 3.2% | 7.1% |
| Language classes | 3.4% | 1.0% | 23.1% | 3.6% | n/a | n/a |
| School clubs | 2.3% | 1.0% | 7.7% | 3.6% | 3.2% | 0.0% |
| Dual enrollment offerings | 1.7% | 1.9% | 0.0% | 1.8% | 3.2% | 7.1% |
| School band/orchestra/choir | 1.7% | 1.0% | 15.4% | 0.0% | n/a | n/a |
| AP/IB classes | 1.1% | 0.0% | 0.0% | 3.6% | n/a | n/a |
| School dances/social events | 0.6% | 0.0% | 7.7% | 0.0% | 0.0% | 7.1% |

Inadequate state funding seriously hampers the ability of public schools to provide an appropriate education for all students. - Survey Respondent

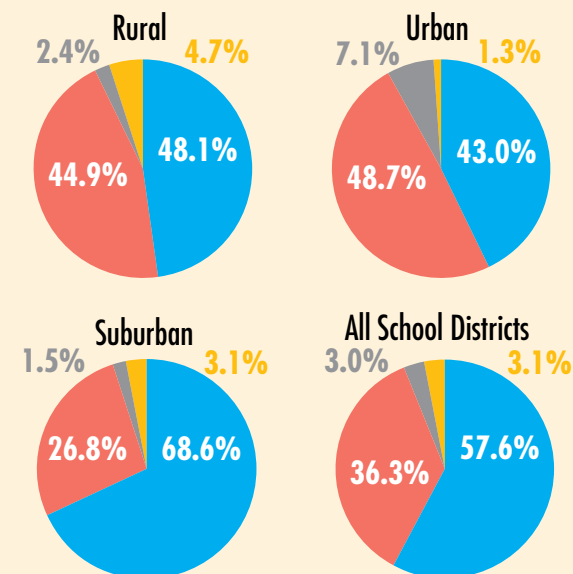
Revenues

School districts received slightly less than \$27.6 billion in revenue in 2014-15 which was a 5.2% increase over 2013-14. Revenue comes from four primary sources – local sources such as local property taxes, state sources such as state budget line items like basic education funding, federal sources such as federal programs to educate students with disabilities, and other sources such as issuing bonds.²²

Amount and Source of Revenue



Revenue Sources as a Percentage



With the responsibility of educating more than 52% of the students in the state, suburban school districts are also collecting more than 52% of the state's education revenues. However, suburban school districts are raising most of that revenue through local sources. In fact, revenue from local sources are more than 2.5 times those from state sources for suburban districts.

Revenue per student

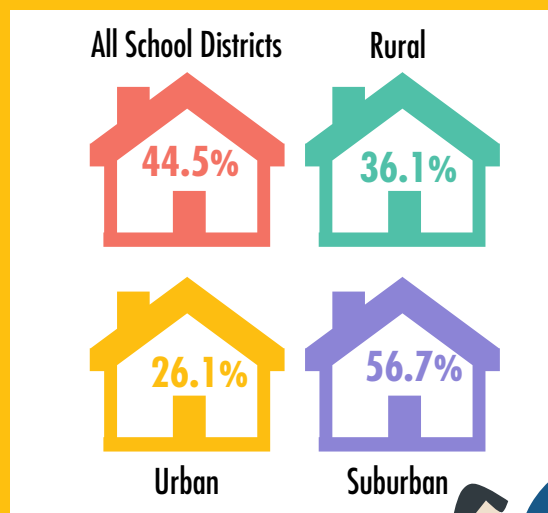
The sizable difference in local revenues for suburban school districts also translates into higher revenues per student.²³

| Rural | Urban | Suburban | All School Districts |
|----------|----------|----------|----------------------|
| \$15,866 | \$14,906 | \$16,518 | \$15,966 |

Spotlight on property taxes

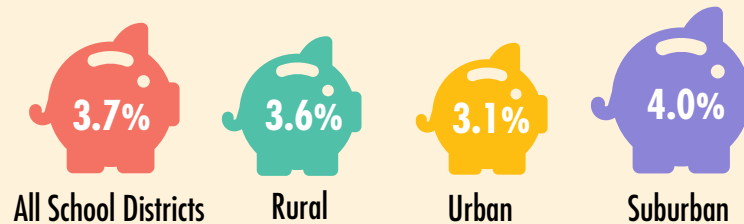
Property taxes are the single largest source of local revenue for school districts in the state. In total, school districts collected more than \$12.2 billion in property taxes in 2014-15 which accounted for 44.5% of all school district revenues.²⁴ With a significantly higher local share of revenue than their rural or urban counterparts, suburban school districts are reliant primarily on property taxes to generate local revenue.

School district revenue from property taxes



Residents in suburban school districts are also sending more of their personal income to school property taxes.

Percent of personal income going toward property taxes²⁵

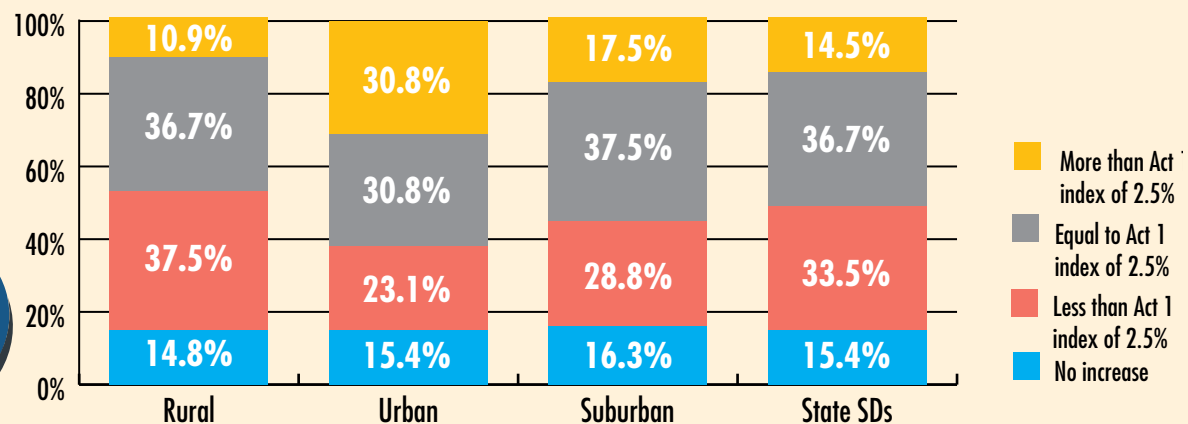


Largest percent of personal income to property taxes

1. East Stroudsburg Area – 12.8%
2. Pocono Mountain – 12.7%
3. Wallenpaupack Area – 11.6%
4. Jim Thorpe Area – 9.9%
5. Chichester – 8.9%
6. Delaware Valley – 8.9%
7. Stroudsburg Area – 8.7%
8. Western Wayne – 8.2%
28. Harrisburg City – 5.9% (highest urban district)

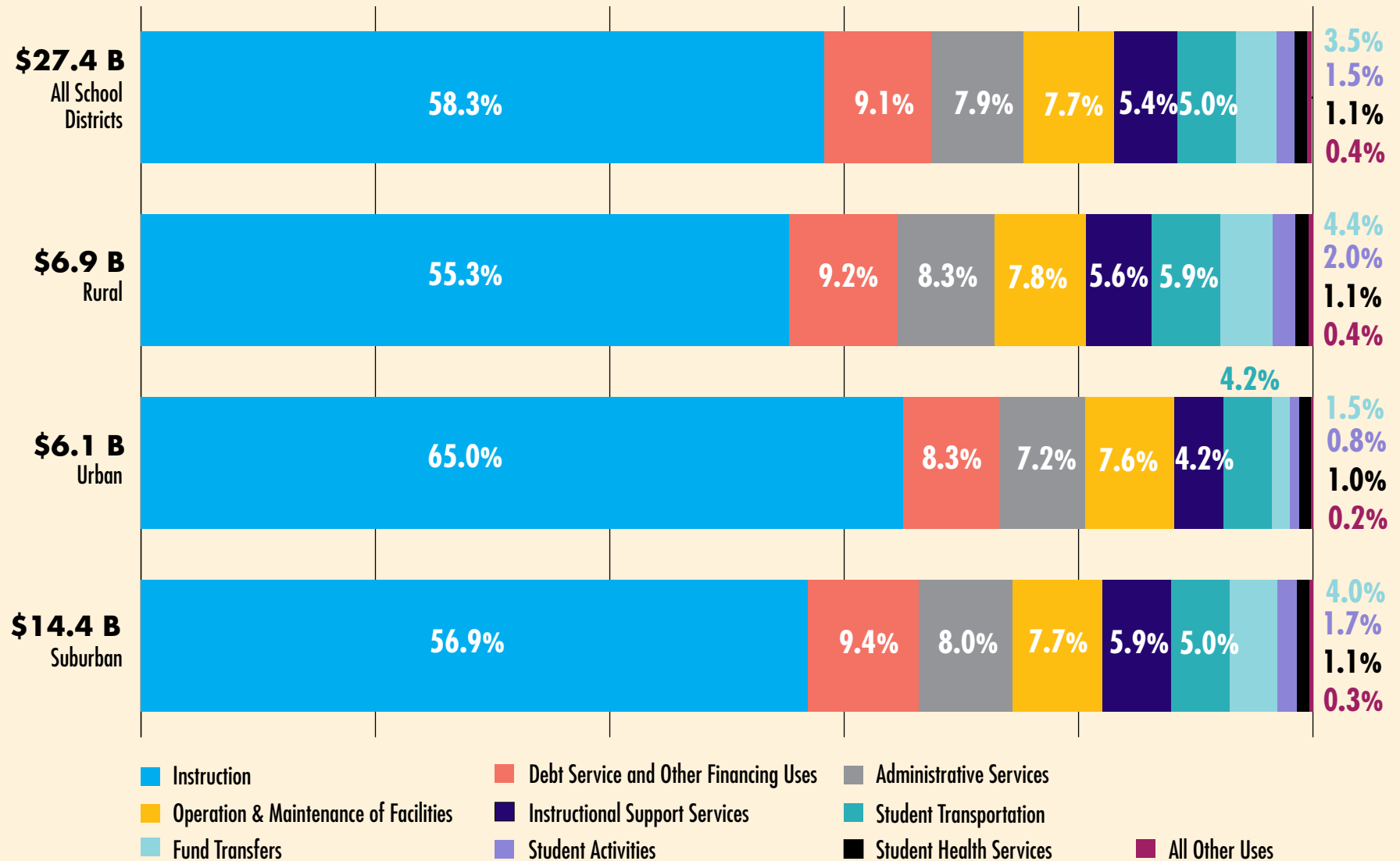
For most school districts, 2017-18 will yet again bring increases to local property taxes. While the vast majority of increases will be at or below the Act 1 Index of 2.5%, in some districts, the increase will be higher.

What will be your anticipated property tax increase for 2017-18?



Expenditures

School districts spent slightly less than \$27.4 billion in 2014-15 which was a 4.8% increase over 2013-14.²⁶ Specific expenditures will be examined next, but first, a high-level overview of how school districts are spending their money.



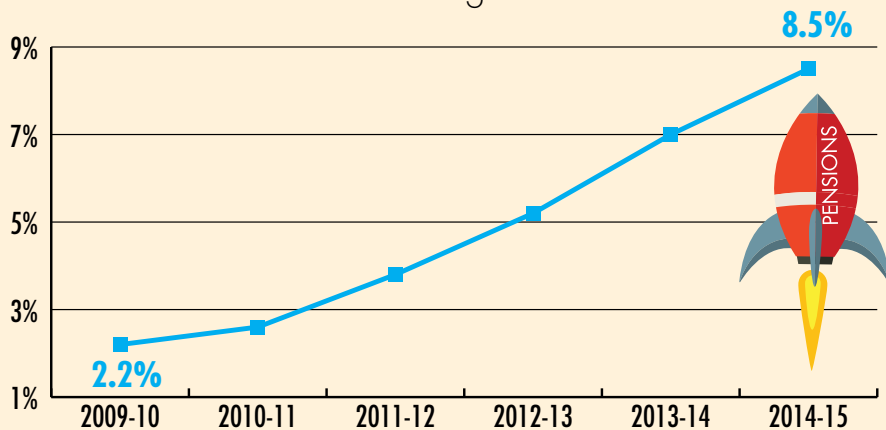
Expenditures per student

Like the differences in revenue per student, suburban school districts also spent more per student than rural or urban school districts.²⁷

| Rural | Urban | Suburban | All School Districts |
|----------|----------|----------|----------------------|
| \$15,764 | \$14,578 | \$16,517 | \$15,855 |

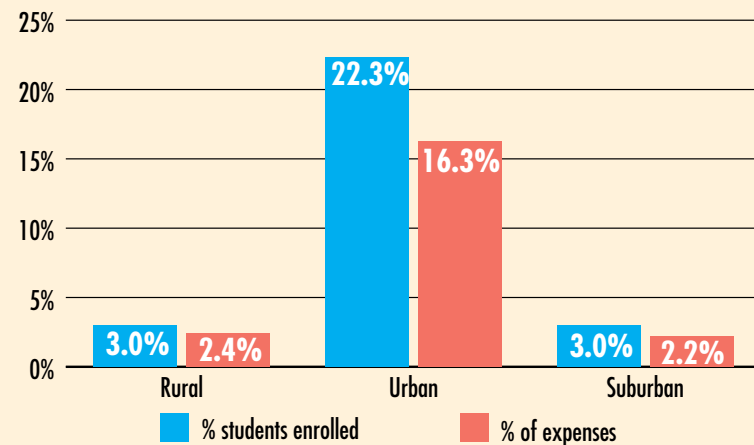
Pensions

School district pension costs more than quadrupled between 2009-10 and 2014-15 and are predicted to continue to rise and stay at historically high levels for years to come. For the 2017-18 school year, school districts will be required to pay 32.57% of all salaries to the Public School Employees' Retirement System (PSERS) in retirement contributions (compared to 21.4% in 2014-15).²⁸ Because of the climb in employer contribution rates, pension costs have grown to consume more than 8.5% of school district budgets.²⁹



Charter school tuition payments

When a student chooses to enroll in a charter school, the school district of residence is required to send a tuition payment to the charter school. In 2014-15, 7.5% of students in the state were enrolled in a charter school which corresponded to school districts spending 5.4% of their budgets on charter school tuition payments.³⁰ Charter school enrollments and subsequent payments are highest in urban school districts.



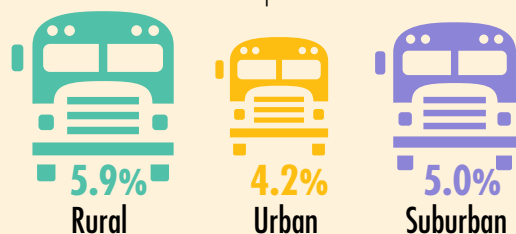
Largest percent of budget consumed by charter school payments:

1. Chester-Upland – 46.1%
2. Philadelphia City – 26.1%
3. Midland Borough – 22.8%
4. Wilkinsburg Borough – 21.4%
5. Sto-Rox – 20.6%
6. York City – 18.1%
15. Oxford Area – 9.6% (highest rural district)

Transportation expenses

Transportation, if provided, can be among a school district's highest mandatory expenses. In total, school districts spent 5.0% of their budgets to transport students to and from school or to and from other academic and extracurricular events.

Rural school districts, with their greater square mileage to cover and greater distribution of students, have the highest portion of budgets dedicated to transportation.³¹



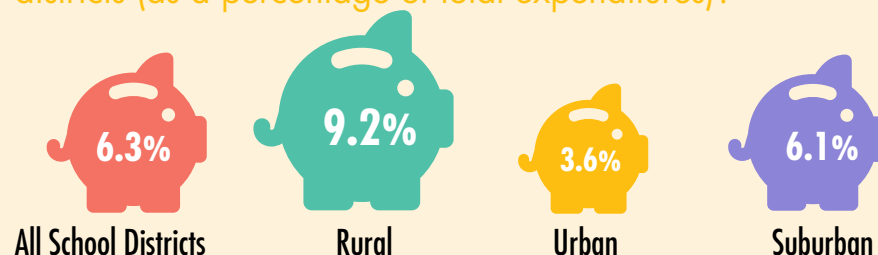
Students per square mile³²

| Rural | Urban | Suburban | All School Districts |
|-----------------------------------|-----------------------------------|----------------------------------|-----------------------------------|
| 12.5 (35,462 mi ²) | 414.5 (1,010 mi ²) | 97.3 (8,833 mi ²) | 38.0 (45,306 mi ²) |

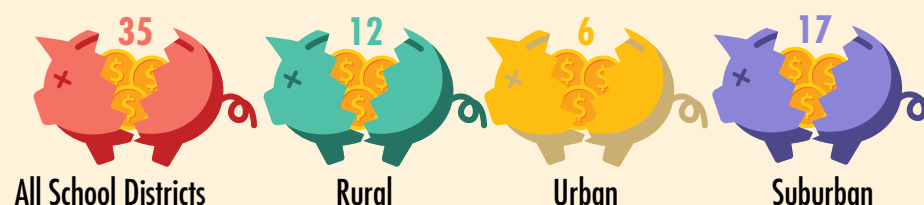
Fund balances

A school district's reserve funds, or fund balance, can be crucial to helping school districts pay for emergency repairs, keep taxes down or keep school doors open in the event state funding stops. A school district's unassigned fund balance is money held in reserve which can be used for any reason as opposed to committed or assigned fund balances where funds are held and intended for specific purposes.

What is the average unassigned fund balance for school districts (as a percentage of total expenditures)?³³



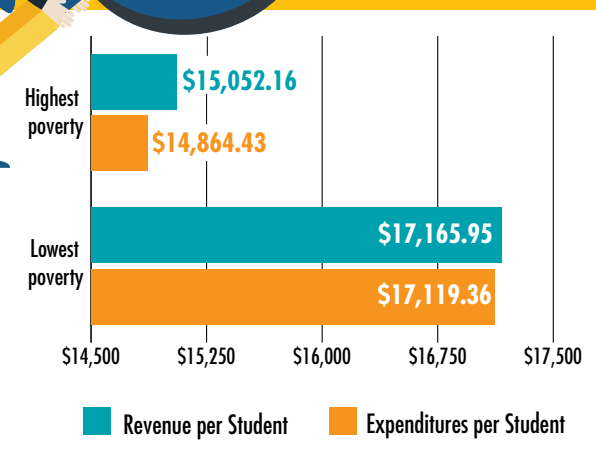
How many school districts have \$0 or a negative unassigned fund balance?



“The pension crisis truly needs to be addressed. We are diverting over \$2,000,000 away from our students due to pensions.” - Survey Respondent

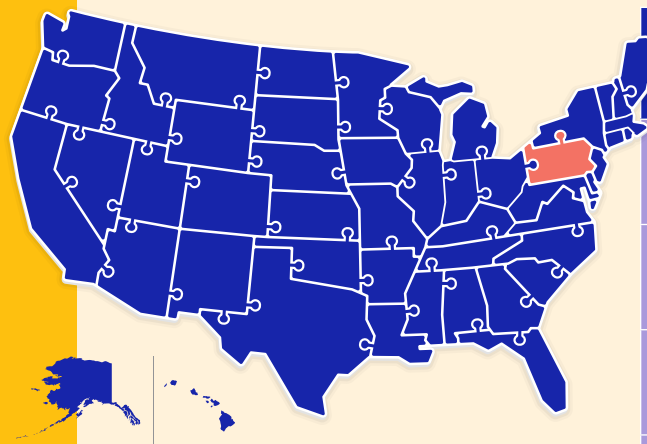
Spotlight on poverty – Part 2

Like the differences between the highest and lowest poverty school districts in standardized test scores, there are also significant differences in revenue and expenditures per student between the lowest and highest poverty school districts. The school districts in the lowest poverty quartile are able to generate, and thus spend significantly more per student than the districts in the highest poverty quartile.



National perspective – how Pennsylvania stacks up to the rest of the country

Pennsylvania is ranked in the top 5 nationally for reliance on local revenue to fund education whether looking at 2014 financial data from the U.S. Census Bureau or the National Center for Educational Statistics.³⁴

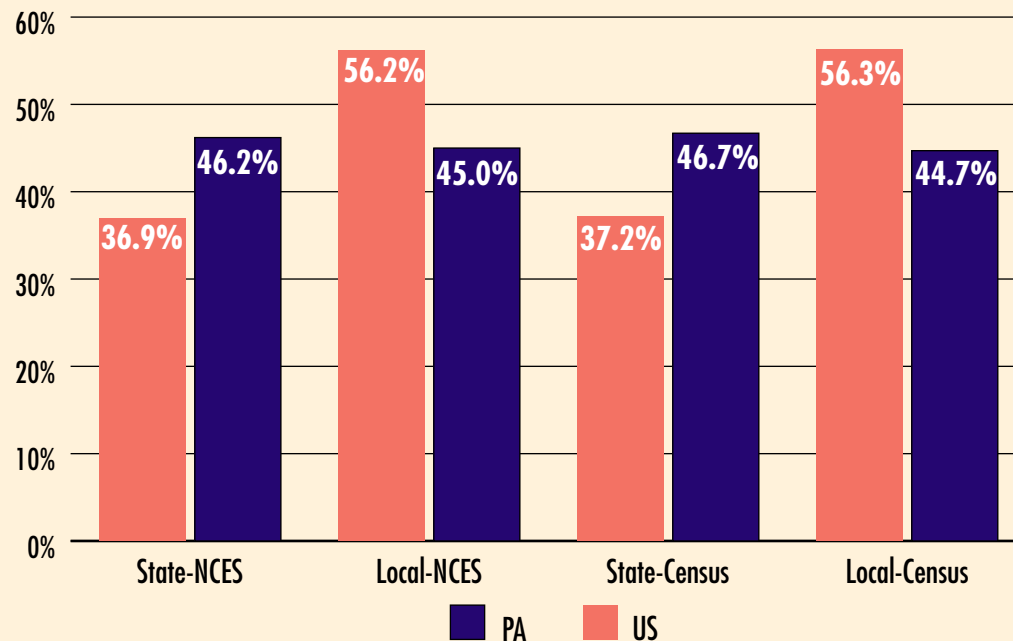


| REVENUE | PA National Rank |
|---------------------------------|------------------|
| State share of revenue - NCES | 44th |
| Local share of revenue - NCES | 5th |
| State share of revenue - Census | 46th |
| Local share of revenue - Census | 4th |

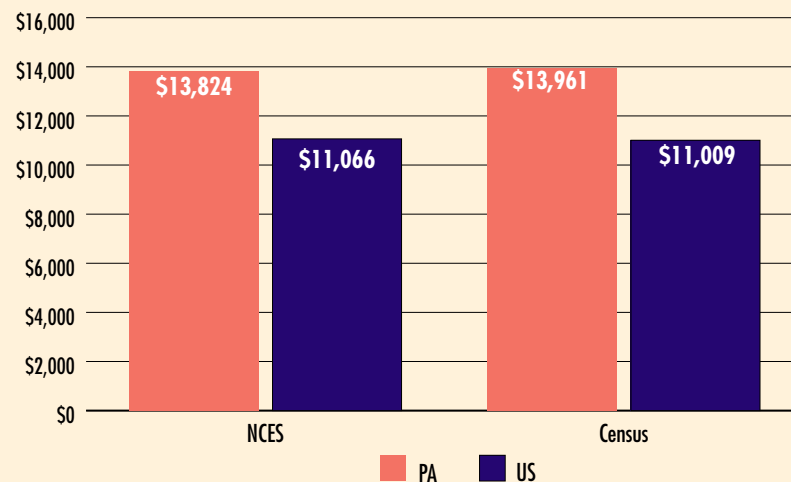
Pennsylvania is ranked either 11th or 12th nationally when looking at current expenditures per student.³⁵

| EXPENDITURES | PA National Rank |
|------------------|------------------|
| PA Rank - NCES | 11th |
| PA Rank - Census | 12th |

State and Local Shares of Revenue



Current Expenditures per Student



“We need more financial support to keep up with the changing times. I feel our district does a great job preparing our students. The state has to address the pension crisis and the cyber school problem. If these two areas were addressed, it would be easier, as a district, to find additional monies that would be placed towards enhancing education opportunities.”

- Survey Respondent

Staffing and Recruitment

Finding and keeping classrooms filled with quality teachers is one of the biggest priorities and challenges for public schools.



When asked about the biggest recruiting challenges over the next two years, chief school administrators reported being most concerned with finding both substitute and full-time classroom teachers, but there were also several other areas of concern reported across the state and within each category of school entity. Finding quality applicants with the needed certifications were the top reported challenges to recruiting teachers.

Which of the following roles are you concerned about recruiting over the next 12-24 months?

| | All SDs | Rural | Urban | Suburban | CTCs | IUs |
|--|---------|-------|-------|----------|-------|-------|
| Substitute teachers | 70.1% | 68.8% | 66.7% | 72.6% | 66.7% | 35.0% |
| Classroom teachers | 41.8% | 40.6% | 50.0% | 42.1% | 53.3% | 55.0% |
| School nurses | 26.7% | 26.1% | 33.3% | 26.3% | 11.1% | 20.0% |
| Instructional aides | 23.9% | 25.4% | 22.2% | 22.1% | 33.3% | 60.0% |
| Administrative positions | 21.9% | 14.5% | 33.3% | 30.5% | 13.3% | 75.0% |
| Building principals | 21.1% | 20.3% | 33.3% | 20.0% | 6.7% | 45.0% |
| Support staff (secretarial, maintenance, cafeteria, etc) | 20.7% | 21.7% | 11.1% | 21.1% | 20.0% | 20.0% |
| Other | 12.4% | 10.1% | 27.8% | 12.6% | 4.4% | 50.0% |
| Supervisory positions | 6.0% | 3.6% | 11.1% | 8.4% | 2.2% | 60.0% |
| N/A - recruiting is not an issue | 7.6% | 8.0% | 0.0% | 8.4% | 8.9% | 0.0% |
| Counselors | 5.6% | 5.8% | 5.6% | 5.3% | 0.0% | 15.0% |
| Physical/Occupational Therapists (IUs Only) | n/a | n/a | n/a | n/a | n/a | 50.0% |

What is the biggest challenge when recruiting teachers?

| | All SDs | Rural | Urban | Suburban | CTCs | IUs |
|---|---------|-------|-------|----------|-------|-------|
| Quality of applicants | 30.4% | 26.3% | 27.8% | 36.8% | 23.3% | 0.0% |
| Finding applicants with appropriate certification | 20.8% | 19.0% | 22.2% | 23.2% | 20.9% | 35.0% |
| Fewer applicants | 20.4% | 23.4% | 33.3% | 13.7% | 18.6% | 30.0% |
| School budget for salaries | 10.8% | 12.4% | 0.0% | 10.5% | 25.6% | 15.0% |
| N/A – recruiting is not an issue | 9.6% | 10.2% | 11.1% | 8.4% | 4.7% | 5.0% |
| School location | 3.2% | 5.1% | 0.0% | 1.1% | 0.0% | 10.0% |
| Instructional subject area | 2.0% | 1.5% | 0.0% | 3.2% | 2.3% | 0.0% |
| Other | 2.0% | 2.2% | 0.0% | 2.1% | 4.7% | 5.0% |
| School reputation | 0.8% | 0.0% | 5.6% | 1.1% | 0.0% | 0.0% |

With the drop in teacher certifications over the last two years in Pennsylvania, there is an overall concern with the future pool of teaching candidates. - Survey respondent

When asked which areas of certification have been most difficult to hire, chief school administrators responded that science, math, special education and various areas of vocational certification were the most difficult to find/hire.

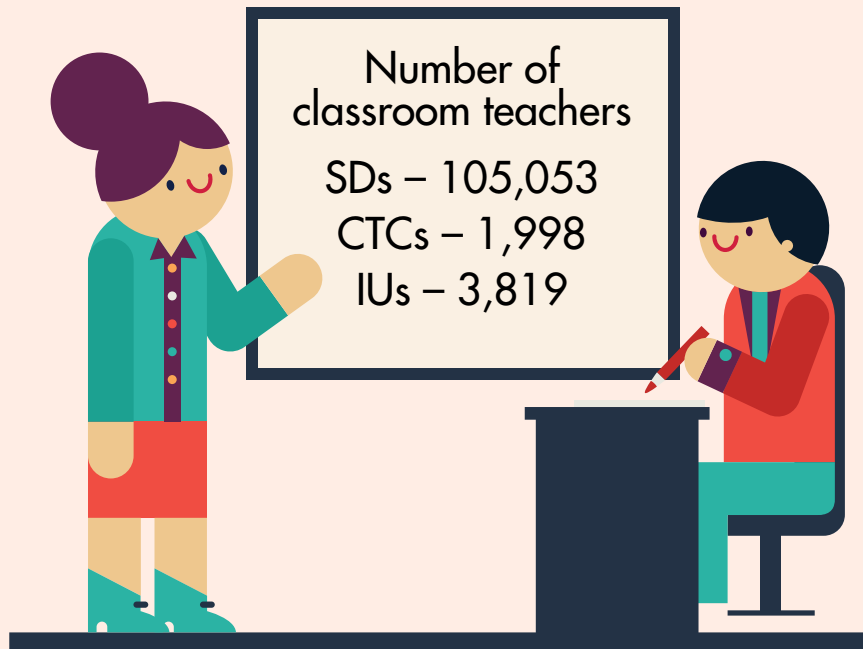
| | All School Districts | Rural | Urban | Suburban |
|------------------------------------|----------------------|-------|-------|----------|
| Science | 51.2% | 45.3% | 61.1% | 57.9% |
| Special education | 44.0% | 43.9% | 38.9% | 45.3% |
| Math | 32.9% | 27.3% | 50.0% | 37.9% |
| World languages | 32.1% | 31.7% | 22.2% | 34.7% |
| Technology | 10.3% | 7.9% | 5.6% | 14.7% |
| Vocational | 9.1% | 12.9% | 16.7% | 2.1% |
| Other | 7.5% | 11.5% | 0.0% | 3.2% |
| N/A – recruiting is not an issue | 7.1% | 7.2% | 11.1% | 6.3% |
| English as a Second Language (ESL) | 6.0% | 7.2% | 5.6% | 4.2% |
| Grades 4-8 | 5.2% | 5.0% | 5.6% | 5.3% |
| Grades 7-12 | 4.8% | 5.8% | 5.6% | 3.2% |
| English | 2.0% | 1.4% | 5.6% | 2.1% |
| Health/Physical education | 0.4% | 0.7% | 0.0% | 0.0% |

| | CTCs |
|---------------------------------|-------|
| Technology/Computer science | 20.0% |
| Other ³⁶ | 17.8% |
| HVAC | 15.6% |
| N/A –recruiting is not an issue | 15.6% |
| Automotive | 13.3% |
| Welding | 13.3% |
| Medical/Dental assistant | 11.1% |
| Engineering | 11.1% |
| Other Health-Related Areas | 8.9% |
| Security/Law enforcement | 8.9% |
| Carpentry | 6.7% |
| Electrical | 4.4% |
| Cosmetology | 4.4% |
| Masonry | 4.4% |
| Agriculture/Horticulture | 4.4% |
| Plumbing | 4.4% |
| Culinary/Food science | 2.2% |

| | IUs |
|--|-------|
| Special education – speech/language impaired | 65.0% |
| Special education – visually impaired | 45.0% |
| Special education – hearing impaired | 35.0% |
| Autism spectrum disorders | 25.0% |
| English as a Second Language (ESL) | 15.0% |
| Science | 10.0% |
| Vocational | 10.0% |
| Other | 10.0% |
| Math | 5.0% |
| Technology | 5.0% |
| N/A – recruiting is not an issue | 5.0% |

Number of teachers and administrators

Pennsylvania's public schools employed roughly 118,300 full-time classroom teachers and another 7,100 administrators in 2015-16.³⁷



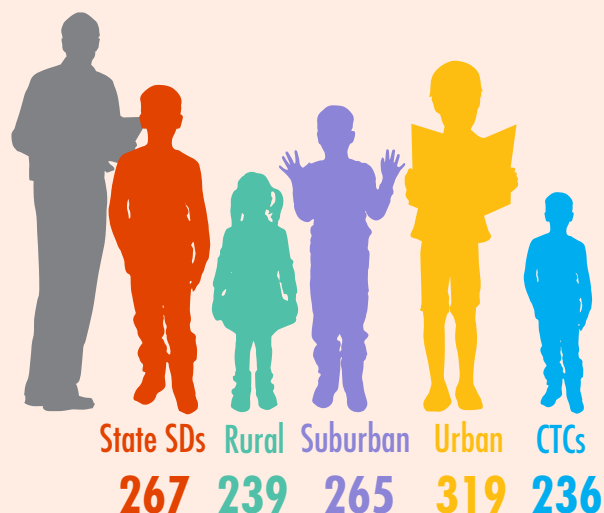
“Too much time is taken from the students to complete the Act 82 survey (about eight hours for the principal and teacher per Act 82 form). As superintendent, I want my professionals with students, not pushing paper.”
- Survey Respondent

Student-teacher ratio³⁸





Administrator-student ratios



Substitutes

Substitute teachers help mitigate the disruptive impact on student learning caused by the absence of their regular teacher. When substitute teachers cannot be found, a principal may fill in or students in one classroom could be spread across other classes in the same grade for the day which may impact learning for all students in the grade.

Average Substitute Fill Rates

| All School Districts | Rural | Urban | Suburban | CTC | IUs |
|----------------------|-------|-------|----------|-------|-------|
| 81.5% | 81.8% | 74.4% | 82.3% | 77.1% | 75.7% |

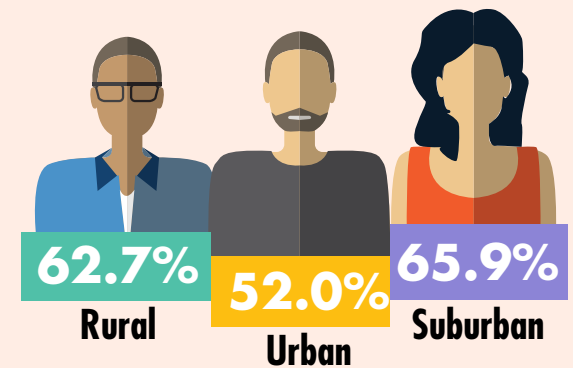
With substitute teachers being one of the most difficult jobs to fill across the state, some school districts have turned to independent contractors to provide daily substitute teacher services.

Does Your School Entity Contract for Substitute Teacher Services?

| | All School Districts | Rural | Urban | Suburban | CTC | IUs |
|-----|----------------------|-------|-------|----------|-------|-------|
| Yes | 46.0% | 36.2% | 77.8% | 54.3% | 9.1% | 57.9% |
| No | 54.0% | 63.8% | 22.2% | 45.7% | 90.9% | 42.1% |

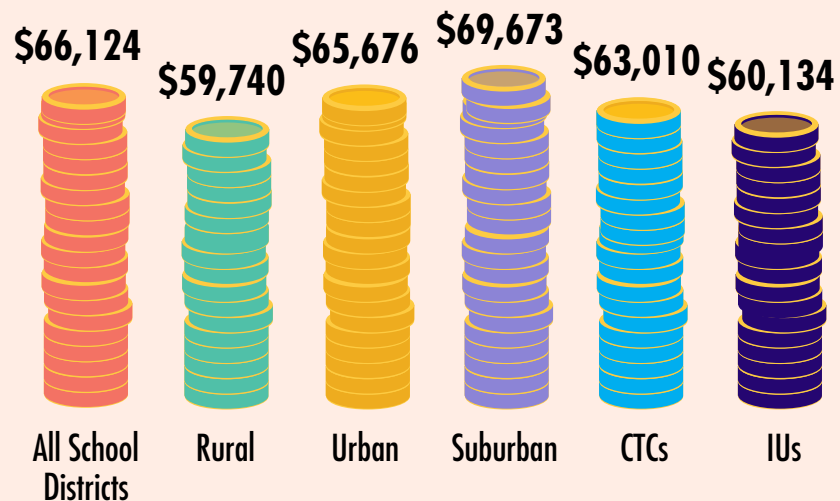
Staffing as an expense

School districts and career and technical centers spent nearly \$11.3 billion on salaries and another \$6.1 billion on employee benefits in 2014-15 which is up from \$11.2 billion and \$5.5 billion in 2013-14. Salaries and benefits represented 62.0% of all school district expenditures and 69.2% of all CTC expenditures in 2014-15.⁴⁰ This is money well spent because education is a human resource-focused industry and having experienced, dedicated staff is vital to student achievement.

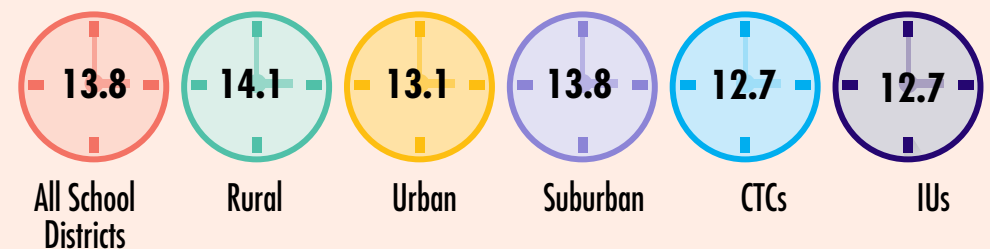


70% economically disadvantaged students mean that 7 out of 10 encounter significant learning/social emotional challenges upon entry into school. Substantial supports are required to provide sufficient academic and social growth opportunities. Supports in a people business mean people. Certified professionals other than classroom teachers — specialists, speech, special education, social work, behavior. Having these supports render promising results with most students. Sustaining those supports is an annual challenge for the district. - Survey Respondent

Average salaries for classroom teachers⁴¹



Average years of experience in education for classroom teachers



Class Sizes

Small class sizes have a direct impact on student achievement, but keeping class sizes down despite all of the budgetary and recruitment challenges schools are facing has been difficult.





Small class size is an educational strategy shown to increase learning for all students. But, with the increasing budget pressures and shortage of qualified teachers schools are facing, increasing class size is a strategy some schools have been forced into.

What is the average class size in your school district?

All School Districts

22.2
Elementary

23.7
Middle

22.7
High

Urban

25.3
Elementary

25.1
Middle

23.4
High

Rural

21.3
Elementary

22.9
Middle

22.0
High

Suburban

22.9
Elementary

24.5
Middle

23.6
High

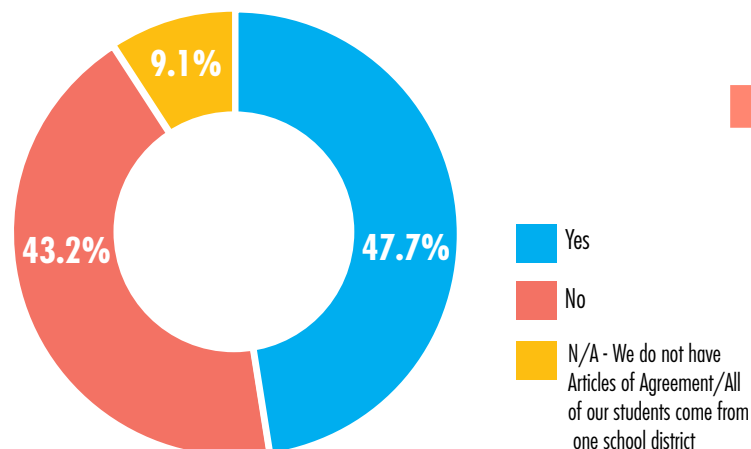
The most common reasons cited by chief school administrators for increases in class size were budget issues and teaching vacancies that have not been filled.

If class sizes have been increasing in your schools, what are the reasons for the increase?

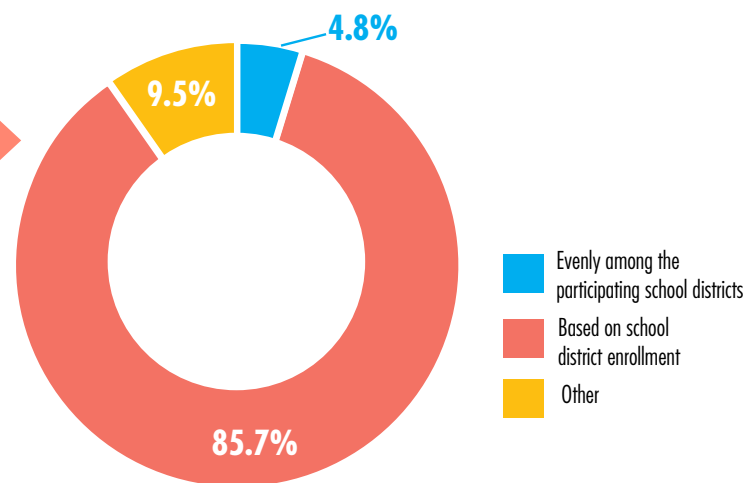
| | All School Districts | Rural | Urban | Suburban | CTCs |
|--|----------------------|-------|-------|----------|-------|
| Budget issues | 51.5% | 53.0% | 66.7% | 47.1% | 7.0% |
| N/A - Class sizes have not increased | 33.6% | 34.8% | 22.2% | 32.2% | 39.5% |
| Teaching vacancies that have not been filled | 23.2% | 27.3% | 27.8% | 16.1% | 0.0% |
| Increased enrollment | 15.8% | 9.1% | 33.3% | 23.0% | 44.2% |
| Reduction in number of course offerings | 14.5% | 17.4% | 27.8% | 8.0% | 9.3% |
| School consolidation | 6.6% | 7.6% | 16.7% | 3.4% | 2.3% |
| Other | 4.1% | 2.3% | 11.1% | 5.7% | 11.6% |

While some school districts have their own career and technical centers or provide their own career and technical curriculum within their schools, most school districts participate in a regional career and technical center or area vocational technical school. The number of students a school district can send to the regional career and technical center or area vocational technical school can often be determined by the Articles of Agreement between the participating school districts.

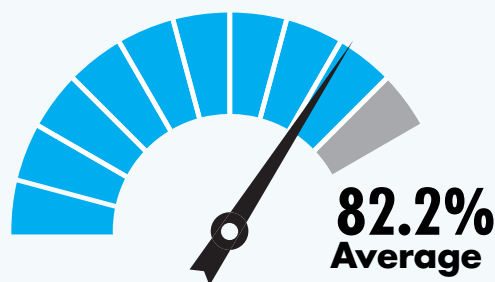
Does your school's Articles of Agreement specify the number of seats/spots available to each participating school district?



How are seats/spots allocated among participating school districts?



How many of the seats/spots available in career and technical centers are being utilized?



Average class size for career and technical centers



School Buildings

School buildings are where most instruction takes place. School buildings can also be a source of community pride, a place for community events and one of the biggest expenses for the school community. As school buildings get older and need renovation or replacement however, chief school administrators have to deal with the monumental challenge of a school construction project.

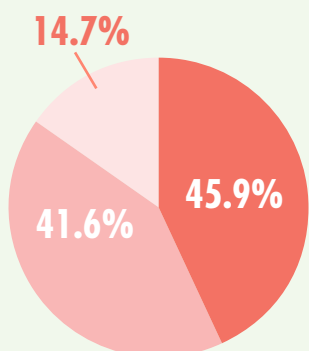


Rural school districts reported having fewer school buildings per district despite covering a greater geographic area, indicating that they transport students to central locations which leads to higher transportation costs. Urban and suburban districts tend to have more school buildings per district, indicating that construction and renovation projects are dealt with more frequently. However, in all areas of the state chief school administrators reported that around 3 in 10 school buildings are in need of major renovations or replacement.

| | All School Districts | Rural | Urban | Suburban | CTCs |
|--|----------------------|-------|-------|----------|-------|
| Average # of school buildings | 4.6 | 3.5 | 8.8 | 5.8 | 2.0 |
| Average % of school buildings in need of replacement or major renovation | 32.8% | 30.2% | 34.6% | 36.5% | 40.6% |

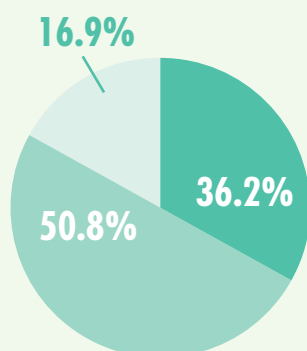
With all of the school buildings reportedly in need replacement or major renovation, it comes as no surprise that many chief school administrators also reported that they expect to construct a new school facility or undergo a major renovation within the next five years.

All School Districts



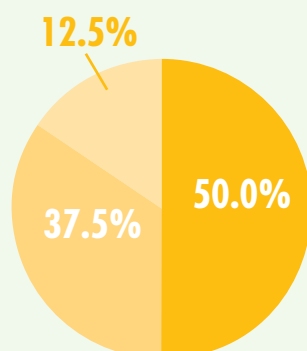
Yes No Not sure

Rural



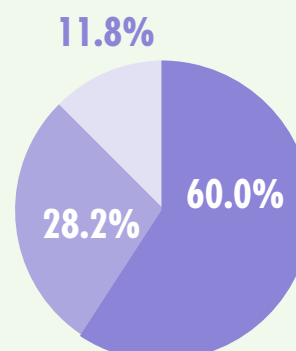
Yes No Not sure

Urban



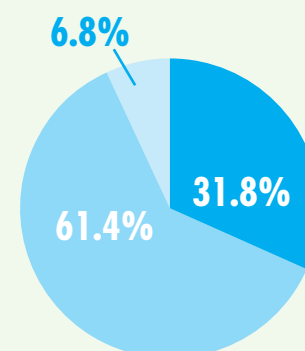
Yes No Not sure

Suburban



Yes No Not sure

CTCs



Yes No Not sure

Aging school buildings can present a number of problems that can not only impact a school district's budget, but also student learning. Structural, mechanical, electrical and HVAC issues can be costly to repair while inadequate space can increase class sizes and outdated classrooms limit the innovative teaching methods that can be used to improve student achievement.



With school construction and renovation projects easily among a school district's most expensive undertakings and the current budgetary challenges facing schools, financial considerations are by far the top obstacle to construction and renovation projects.

What is the biggest problem with school buildings?

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|--|----------------------|-------|-------|----------|-------|-------|
| Mechanical/Electrical/HVAC issues | 43.0% | 46.4% | 37.5% | 38.8% | 30.0% | 30.0% |
| Other | 20.4% | 25.6% | 18.8% | 12.5% | 17.5% | 20.0% |
| Not suited to modern teaching/technology | 14.9% | 12.0% | 12.5% | 20.0% | 10.0% | 10.0% |
| Structural issues | 11.3% | 10.4% | 12.5% | 12.5% | 5.0% | 10.0% |
| Inadequate space | 10.4% | 5.6% | 18.8% | 16.3% | 37.5% | 20.0% |

What is the biggest obstacle to school construction and renovation projects?

| | All School Districts | Rural | Urban | Suburban | CTCs | IUs |
|--|----------------------|-------|-------|----------|-------|-------|
| Financial considerations | 83.6% | 83.1% | 81.3% | 85.0% | 64.3% | 65.0% |
| None | 5.3% | 6.9% | 6.3% | 2.5% | 16.7% | 10.0% |
| Support in the community for the project | 4.0% | 3.1% | 6.3% | 5.0% | 11.9% | 0.0% |
| Other | 3.5% | 14.4% | 0.0% | 2.5% | 7.1% | 0.0% |
| PlanCon | 2.2% | 2.3% | 0.0% | 2.5% | 0.0% | 0.0% |
| Time needed for completion | 1.3% | 0.0% | 6.3% | 2.5% | 0.0% | 0.0% |
| Support among participating school districts for the project | n/a | n/a | n/a | n/a | n/a | 25.0% |

Public Perception

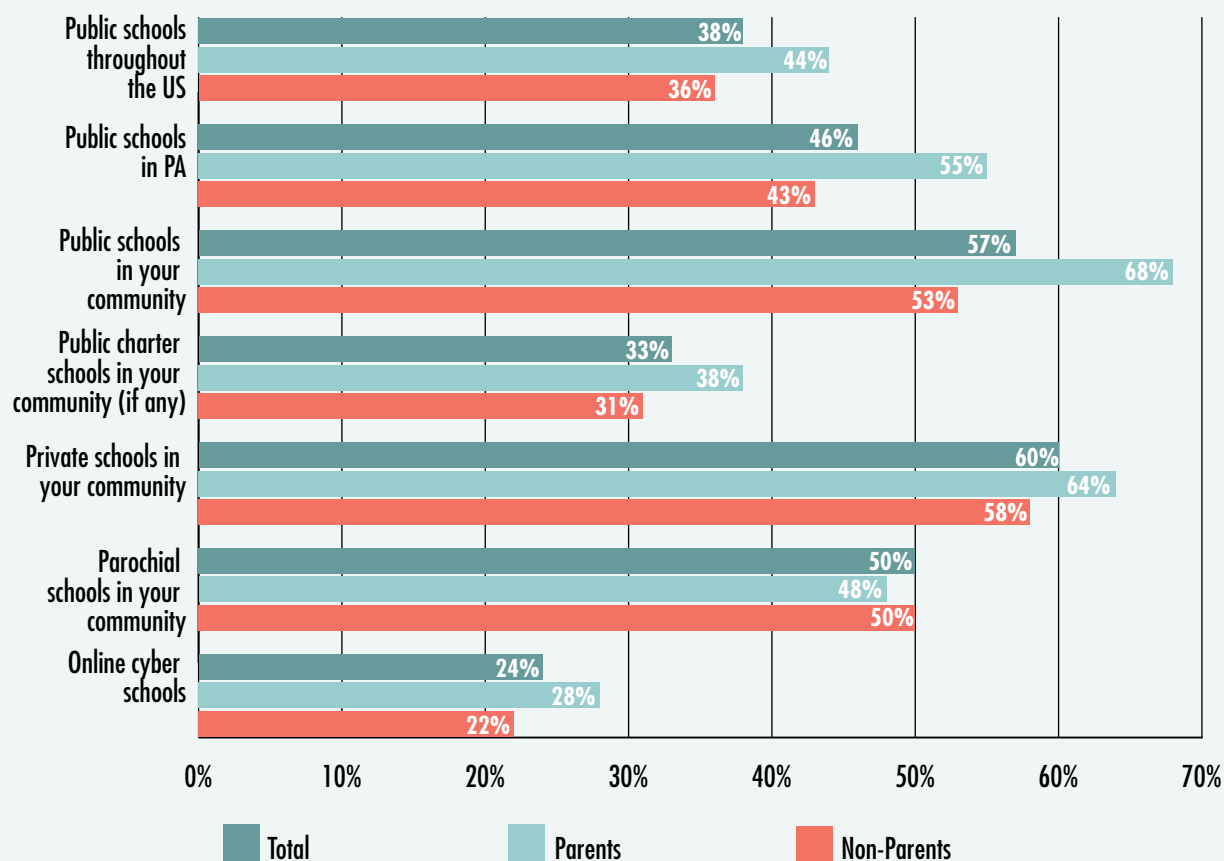
Public attitudes on public education provide essential insight into how Pennsylvania public schools are doing for chief school administrators, educators, policymakers and school communities.⁴²



Quality of education

Q: How would you rate the quality of education provided by each of the following? (% rated excellent or good)

A: Only 46% of Pennsylvanians rated the state's public schools as either excellent or good. That number jumps to 57% when asked about the public schools in their community. Parents had higher opinions of public schools than non-parents as well. Parents even rated the public schools in their community higher than the private or parochial schools in their community.



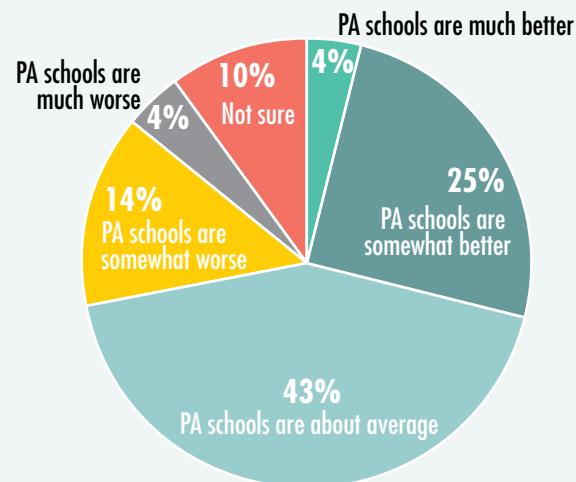
Top 5 important issues to Pennsylvanians

1. Growing the economy and creating jobs – 60%
- 2. Improving the quality of public education – 42%**
3. Keeping taxes as low as possible – 41%
4. Reducing crime – 38%
5. Protecting the environment – 17%



Q: From what you know about public schools throughout the United States, how do you think the public schools in Pennsylvania compare to schools nationally?

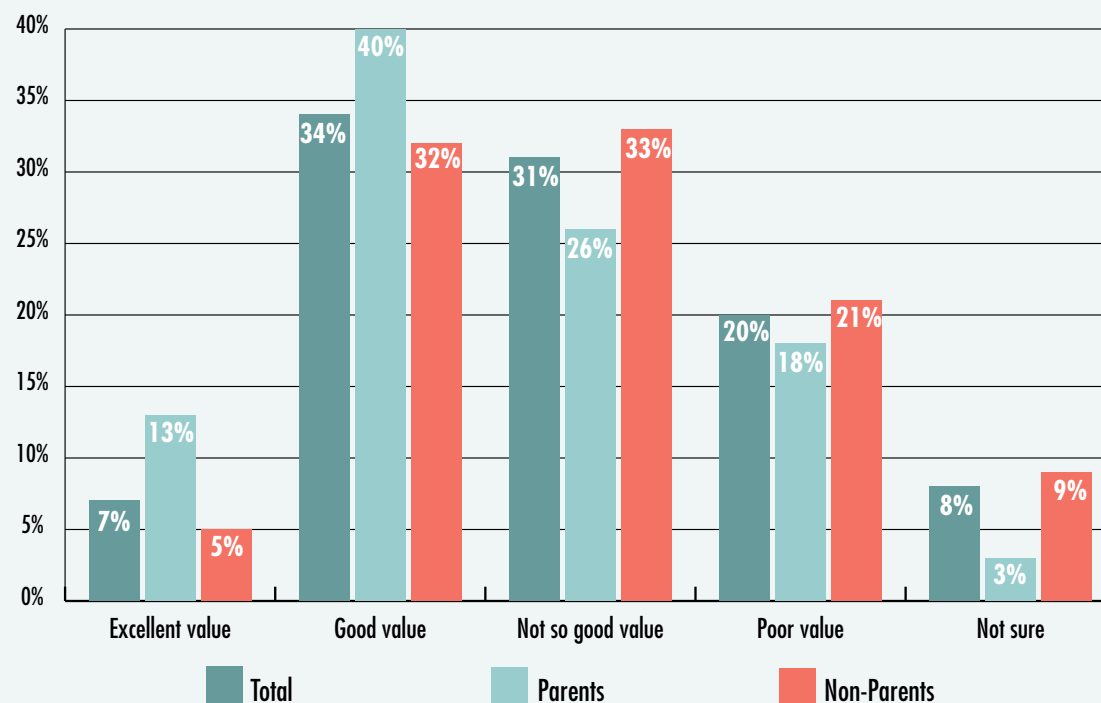
A: Nearly 30% of respondents view Pennsylvania's public schools as better than public schools in the country while only 18% view Pennsylvania's public schools as worse.



Value for taxes paid

Q: Thinking about the taxes you pay to support the public school system in your community, how would you rate the value you receive for the taxes paid?

A: Much like the opinions on the quality of public education, over half of the parents surveyed rated the value of the taxes paid to support their local public schools as either excellent or good. That number dropped to 37% when asked to non-parents.



- ¹ Survey invitations were emailed on December 6, 2016, to 584 chief school administrators and when the survey was closed on January 11, 2016, 321 responses were received for a total response rate of 55%. Response rates within each community type/classification are as follows: intermediate units – 21 of 28 (75.0%); career and technical centers – 45 of 62 (72.6%); school districts – 255 of 494 (51.6%); rural – 140 of 243 (57.6%); urban – 18 of 28 (64.3%); suburban – 97 of 223 (43.5%).
- ² Enrollments based on Pennsylvania Department of Education (PDE) Oct 1, 2015 enrollment snapshot by LEA unless otherwise noted. There may be some overlap between school districts, career and technical centers and intermediate units. Intermediate unit enrollment does not include Philadelphia (IU 26) and Pittsburgh (IU 2) because enrollments in those intermediate units is included with the home school districts. Career and technical center enrollment does not include students enrolled in a career and technical program provided by their home school district due to unavailability of the data. PDE enrollment snapshots available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Enrollment%20Reports%20and%20Projections.aspx>.
- ³ For this section, growth is measured by increases in the number of students enrolled in district schools as reported in the annual PDE Oct 1 enrollment snapshot and not by Average Daily Membership (ADM).
- ⁴ Complete and accurate student demographic data was not available for intermediate units in PDE data. Gender breakdown for each school district community type not shown because the results were not significantly different than the state average for all school districts.
- ⁵ Trend data for PSSA exams will not be shown in this year's report due to changes in the PSSA made in 2015 as a result of the Pennsylvania State Board of Education's adoption of the Pennsylvania Common Core Standards and subsequent changes made to the PSSA tests and cut scores.
- ⁶ Scores shown are for all students except for students with IEPs and ELLs. 2016 PSSA School Level English Language Arts, Math, and Science Proficiency Results by Grade Level and School Total. Available: <http://www.education.pa.gov/Data-and-Statistics/PSSA/Pages/default.aspx>
- ⁷ Scores shown are for all students except for students with IEPs and ELLs. 2016 PSSA School Level English Language Arts, Math, and Science Proficiency Results by Grade Level and School Total. Available: <http://www.education.pa.gov/Data-and-Statistics/PSSA/Pages/default.aspx>
- ⁸ Scores shown are for all students. 2016 Keystone Exams - Best Score Results grade 11. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Keystone-Exams-Results.aspx>
- ⁹ 2015-16 LEP Student Counts by LEA by School. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/English-as-a-Second-Language.aspx>. National ELL data is available: https://nces.ed.gov/programs/coe/indicator_cgf.asp.
- ¹⁰ 2014-15 4 year cohort graduation rates and 5 year cohort graduation rates. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Cohort-Graduation-Rate.aspx>.
- ¹¹ 2014-15 graduates by public school. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Graduates.aspx>.
- ¹² 4.3% of students from rural school districts were enrolled in a partnering CTC while 2.8% of urban and 2.7% of suburban students were enrolled in a partnering CTC.
- ¹³ The dropout rate for urban school districts was 3.8% as compared to 0.9% for rural school districts and 0.7% for suburban. The overall dropout rate for all PA school districts was 1.3%. Dropouts by Public School 2014-15. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Dropouts.aspx>.
- ¹⁴ To establish poverty quartiles, school districts were ranked and then divided into 4 equal groups based on the percent of children ages 6-17 living in acute poverty as used in the 2016-17 Basic Education Funding Formula.

- ¹⁵ Acute poverty percentages based on American Community Survey 5 year estimates from the US Census Bureau Ratio of Income to Poverty by Age Group. Available: <https://factfinder.census.gov/faces/nav/jsf/pages/index.xhtml>.
- ¹⁶ National Assessment of Educational Progress State Profiles for Pennsylvania. Available: <https://nces.ed.gov/nationsreportcard/states/>.
- ¹⁷ NCES Common Core of Data - Public high school 4-year adjusted cohort graduation rate (ACGR). Available: https://nces.ed.gov/ccd/tables/ACGR_RE_and_characteristics_2014-15.asp. Recent high school completers and their enrollment in 2-year and 4-year colleges. Available: http://nces.ed.gov/programs/digest/d16/tables/dt16_302.10.asp?current=yes.
- ¹⁸ There was no significant difference between rural, urban and suburban special education rates. For all but special education expenditures, 2014-15 Special Education Statistical Summary. Available: <https://penndata.hbg.psu.edu/PublicReporting/StatisticalSummary/tabid/2546/Default.aspx>. For special education expenditures, A Report of Expenditures Relating to Exceptional Pennsylvania Students February 2016. Available: <http://www.education.pa.gov/K-12/Special%20Education/Pages/Act-16-Reporting-of-Expenditures-Relating-to-Exceptional-Students.aspx>.
- ¹⁹ Safe School Historical Comparison Report for 2015-16. Available: <https://www.safeschools.state.pa.us/>.
- ²⁰ Percentage of students competent or advanced derived from School Performance Profile data.
- ²¹ National Occupational Competency Testing Institute (NOCTI) 2016 Pennsylvania State Averages. Available: <http://www.nocti.org/State-Customized-PA.cfm>. NOCTI exams also include a written component. Written component scores are generally lower than scores on the performance component of the NOCTI.
- ²² 2014-15 Annual Financial Reports for revenues. Available: <http://www.education.pa.gov/Teachers%20-%20Administrators/School%20Finances/Finances/AFR%20Data%20Summary/Pages/AFR-Data-Detailed-.aspx>.
- ²³ Student counts for revenue per student are based on ADM to match more closely the data released by PDE.
- ²⁴ Local revenues - current and interim property taxes (revenue codes 6111 and 6112). Property taxes also represent 77.3% of all local revenue.
- ²⁵ 2014-15 Current and Interim Real Estate Taxes divided by 2014 Adjusted Personal Income. Average adjusted personal incomes per household - rural \$53,550, urban \$43,714, suburban \$84,046.
- ²⁶ 2014-15 Annual Financial Reports for expenditures by function. Available: <http://www.education.pa.gov/Teachers%20-%20Administrators/School%20Finances/Finances/AFR%20Data%20Summary/Pages/AFR-Data-Detailed-.aspx>.
- ²⁷ Student counts for expenditures per student are based on ADM to match more closely the data released by PDE.
- ²⁸ PSERS employer contribution rate for 2017-18 and selected prior years. Available: <http://www.psers.pa.gov/About/PFR/Pages/default.aspx>.
- ²⁹ Retirement contributions (object code 230) divided by total expenditures.
- ³⁰ Tuition to Pennsylvania Charter Schools (object code 562) divided by total expenditures.
- ³¹ Transportation services (function code 2700) divided by total expenditures.
- ³² Values taken from 2016-17 Basic Education Funding formula – Sparsity-size ratio calculations.
- ³³ 2014-15 Annual Financial Reports for general fund balance. Available: <http://www.education.pa.gov/Teachers%20-%20Administrators/School%20Finances/Finances/AFR%20Data%20Summary/Pages/AFR-Data-Detailed-.aspx>.

- ³⁴ Rankings do not include Washington, D.C. due to a lack of a state source of funding. US Census Bureau - Public Education Finances: 2014. Report number G14-ASPEF, Table 5. Available: <http://www.census.gov/govs/school/>. National Center for Education Statistics Digest of Educational Statistics Revenues for Public Elementary and Secondary Schools by Source of Funds and State: Table 235.20. Available: https://nces.ed.gov/programs/digest/d14/tables/dt14_235.20.asp.
- ³⁵ Rankings do not include Washington, D.C. to ensure consistency in rankings. US Census Bureau - Public Education Finances: 2014. Report number G14-ASPEF, Table 11. Available: <http://www.census.gov/govs/school/>. National Center for Education Statistics - Revenues and Expenditures for Public Elementary and Secondary Education: School Year 2013–14 (Fiscal Year 2014).
Report number NCES 2016-301, Table 5. Available: <https://nces.ed.gov/pubsearch/pubsinfo.asp?pubid=2016301>. Current expenditures include instruction, instruction-related, support services, and other elementary/secondary current expenditures, but exclude expenditures on capital outlay, other programs, and interest on long-term debt.
- ³⁶ Responses in the “other” category included machining, business accounting, drafting, diesel technology and advertising arts.
- ³⁷ 2015-16 Professional Staff Summary Report – state averages. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Professional-and-Support-Personnel.aspx>
- ³⁸ Student counts for teacher/administrator to student ratios are based on PDE Oct 1, 2015 enrollment snapshot by LEA.
- ³⁹ National teacher student ratio - National Center for Education Statistics - Public and private elementary and secondary teachers, enrollment, pupil/teacher ratios, and new teacher hires. Table 208.20. Available: https://nces.ed.gov/programs/digest/d15/tables/dt15_208.20.asp
- ⁴⁰ 2014-15 Annual Financial Reports for expenditures by object level (objects 100 and 200); both as amounts and divided by total expenditures.
- ⁴¹ Calculated from 2015-16 Professional Personnel Individual Staff Report. Available: <http://www.education.pa.gov/Data-and-Statistics/Pages/Professional-and-Support-Personnel.aspx>
- ⁴² The information in this section is based entirely on the results of an online survey of Pennsylvania residents asking for opinions on public education. The survey was designed and conducted by the Prime Group, LLC of Washington, D.C., in consultation with PSBA. The survey was conducted online using a double opt-in, volunteer research panel with a census-representative sample of 1,023 Pennsylvanians.

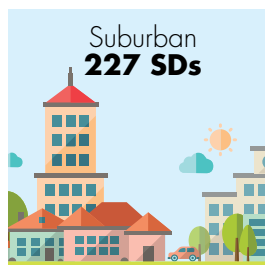


Urban

Includes both large and small urban areas. In this group there is typically no space for new construction except through urban renewal-type programs. The State Department of Labor and Industry has defined the area as the center of a *labor market area*. It serves as the economic center of an area or region which is characterized by commercial, industrial employment, a retail/wholesale trade center or medical service center. Population density would generally be high and would include municipalities classed as cities. These areas may also be characterized by disproportionate numbers of poor, elderly and minorities. Urban areas are generally noted for a high percentage of tax exempt properties.

| School District | County |
|-----------------------|------------|
| Duquesne City SD | Allegheny |
| McKeesport Area SD | Allegheny |
| Pittsburgh SD | Allegheny |
| Wilkesburg Borough SD | Allegheny |
| Reading SD | Berks |
| Altoona Area SD | Blair |
| Butler Area SD | Butler |
| Greater Johnstown SD | Cambria |
| Carlisle Area SD | Cumberland |
| Harrisburg City SD | Dauphin |
| Chester-Upland SD | Delaware |
| William Penn SD | Delaware |
| Erie City SD | Erie |
| Scranton SD | Lackawanna |
| Lancaster SD | Lancaster |
| New Castle Area SD | Lawrence |
| Lebanon SD | Lebanon |
| Allentown City SD | Lehigh |

| School District | County |
|----------------------|--------------|
| Wilkes-Barre Area SD | Luzerne |
| Williamsport Area SD | Lycoming |
| Sharon City SD | Mercer |
| Norristown Area SD | Montgomery |
| Bethlehem Area SD | Northampton |
| Easton Area SD | Northampton |
| Philadelphia City SD | Philadelphia |
| Pottsville Area SD | Schuylkill |
| Washington SD | Washington |
| York City SD | York |



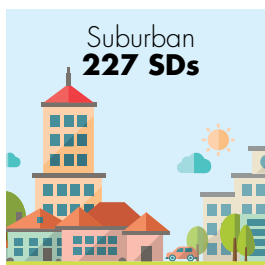
Suburban

Includes both large and small areas. Generally includes boroughs, townships and cities surrounding the core economic entity. This group would generally be part of a *labor market area* as defined by the State Department of Labor and Industry. This group may have room for new construction of housing or business activity. There may be a core business area or shopping mall, but is primarily residential in nature. Residents of this type of area generally commute to another area for employment. This area may have some tax exempt properties, but the amount of exempt property is a small percentage of the total tax base.

| School District | County |
|----------------------|-----------|
| Allegheny Valley SD | Allegheny |
| Avonworth SD | Allegheny |
| Baldwin-Whitehall SD | Allegheny |
| Bethel Park SD | Allegheny |
| Brentwood Borough SD | Allegheny |
| Carlynton SD | Allegheny |
| Chartiers Valley SD | Allegheny |
| Clairton City SD | Allegheny |
| Cornell SD | Allegheny |
| Deer Lakes SD | Allegheny |
| East Allegheny SD | Allegheny |
| Elizabeth Forward SD | Allegheny |
| Fox Chapel Area SD | Allegheny |
| Gateway SD | Allegheny |
| Hampton Twp SD | Allegheny |
| Highlands SD | Allegheny |
| Keystone Oaks SD | Allegheny |
| Montour SD | Allegheny |
| Moon Area SD | Allegheny |
| Mt Lebanon SD | Allegheny |
| North Allegheny SD | Allegheny |
| North Hills SD | Allegheny |
| Northgate SD | Allegheny |

| School District | County |
|--------------------------|-----------|
| Penn Hills SD | Allegheny |
| Pine-Richland SD | Allegheny |
| Plum Borough SD | Allegheny |
| Quaker Valley SD | Allegheny |
| Riverview SD | Allegheny |
| Shaler Area SD | Allegheny |
| South Allegheny SD | Allegheny |
| South Fayette Twp SD | Allegheny |
| South Park SD | Allegheny |
| Steel Valley SD | Allegheny |
| Sto-Rox SD | Allegheny |
| Upper Saint Clair SD | Allegheny |
| West Allegheny SD | Allegheny |
| West Jefferson Hills SD | Allegheny |
| West Mifflin Area SD | Allegheny |
| Woodland Hills SD | Allegheny |
| Leechburg Area SD | Armstrong |
| Aliquippa SD | Beaver |
| Ambridge Area SD | Beaver |
| Beaver Area SD | Beaver |
| Big Beaver Falls Area SD | Beaver |
| Central Valley SD | Beaver |
| Freedom Area SD | Beaver |

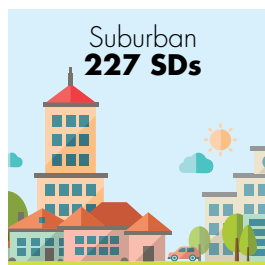
| School District | County |
|----------------------------|--------|
| Hopewell Area SD | Beaver |
| Midland Borough SD | Beaver |
| New Brighton Area SD | Beaver |
| Riverside Beaver County SD | Beaver |
| Rochester Area SD | Beaver |
| Antietam SD | Berks |
| Boyertown Area SD | Berks |
| Conrad Weiser Area SD | Berks |
| Daniel Boone Area SD | Berks |
| Exeter Twp SD | Berks |
| Fleetwood Area SD | Berks |
| Governor Mifflin SD | Berks |
| Kutztown Area SD | Berks |
| Muhlenberg SD | Berks |
| Wilson SD | Berks |
| Wyomissing Area SD | Berks |
| Holidaysburg Area SD | Blair |
| Bensalem Twp SD | Bucks |
| Bristol Borough SD | Bucks |
| Bristol Twp SD | Bucks |
| Centennial SD | Bucks |
| Central Bucks SD | Bucks |
| Council Rock SD | Bucks |



| School District | County |
|---------------------------|------------|
| Morrisville Borough SD | Bucks |
| Neshaminy SD | Bucks |
| New Hope-Solebury SD | Bucks |
| Pennridge SD | Bucks |
| Pennsbury SD | Bucks |
| Quakertown Community SD | Bucks |
| Mars Area SD | Butler |
| Seneca Valley SD | Butler |
| Central Cambria SD | Cambria |
| Ferndale Area SD | Cambria |
| Richland SD | Cambria |
| Westmont Hilltop SD | Cambria |
| State College Area SD | Centre |
| Avon Grove SD | Chester |
| Coatesville Area SD | Chester |
| Downingtown Area SD | Chester |
| Great Valley SD | Chester |
| Kennett Consolidated SD | Chester |
| Owen J Roberts SD | Chester |
| Phoenixville Area SD | Chester |
| Tredyffrin-Easttown SD | Chester |
| Unionville-Chadds Ford SD | Chester |
| West Chester Area SD | Chester |
| Camp Hill SD | Cumberland |
| Cumberland Valley SD | Cumberland |
| East Pennsboro Area SD | Cumberland |
| Mechanicsburg Area SD | Cumberland |
| Shippensburg Area SD | Cumberland |
| Central Dauphin SD | Dauphin |
| Derry Twp SD | Dauphin |

| School District | County |
|---------------------------|------------|
| Middletown Area SD | Dauphin |
| Steelton-Highspire SD | Dauphin |
| Susquehanna Twp SD | Dauphin |
| Chichester SD | Delaware |
| Garnet Valley SD | Delaware |
| Haverford Twp SD | Delaware |
| Interboro SD | Delaware |
| Marple Newtown SD | Delaware |
| Penn-Delco SD | Delaware |
| Radnor Twp SD | Delaware |
| Ridley SD | Delaware |
| Rose Tree Media SD | Delaware |
| Southeast Delco SD | Delaware |
| Springfield SD | Delaware |
| Upper Darby SD | Delaware |
| Wallingford-Swarthmore SD | Delaware |
| Fairview SD | Erie |
| Harbor Creek SD | Erie |
| Iroquois SD | Erie |
| Millcreek Twp SD | Erie |
| North East SD | Erie |
| Laurel Highlands SD | Fayette |
| Chambersburg Area SD | Franklin |
| Greencastle-Antrim SD | Franklin |
| Waynesboro Area SD | Franklin |
| Indiana Area SD | Indiana |
| Abington Heights SD | Lackawanna |
| Carbondale Area SD | Lackawanna |
| Dunmore SD | Lackawanna |
| Mid Valley SD | Lackawanna |

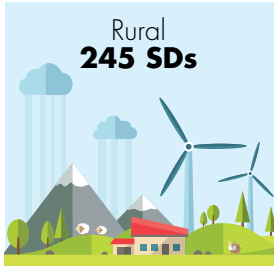
| School District | County |
|---------------------------|------------|
| Old Forge SD | Lackawanna |
| Riverside SD | Lackawanna |
| Columbia Borough SD | Lancaster |
| Conestoga Valley SD | Lancaster |
| Donegal SD | Lancaster |
| Elizabethtown Area SD | Lancaster |
| Ephrata Area SD | Lancaster |
| Hempfield SD | Lancaster |
| Lampeter-Strasburg SD | Lancaster |
| Manheim Twp SD | Lancaster |
| Penn Manor SD | Lancaster |
| Warwick SD | Lancaster |
| Ellwood City Area SD | Lawrence |
| Neshannock Twp SD | Lawrence |
| Shenango Area SD | Lawrence |
| Union Area SD | Lawrence |
| Annville-Cleona SD | Lebanon |
| Palmyra Area SD | Lebanon |
| Catasauqua Area SD | Lehigh |
| East Penn SD | Lehigh |
| Northern Lehigh SD | Lehigh |
| Parkland SD | Lehigh |
| Salisbury Twp SD | Lehigh |
| Southern Lehigh SD | Lehigh |
| Whitehall-Coplay SD | Lehigh |
| Dallas SD | Luzerne |
| Greater Nanticoke Area SD | Luzerne |
| Hanover Area SD | Luzerne |
| Hazleton Area SD | Luzerne |
| Pittston Area SD | Luzerne |



| School District | County |
|----------------------------|------------|
| Wyoming Area SD | Luzerne |
| Wyoming Valley West SD | Luzerne |
| Loyalsock Twp SD | Lycoming |
| South Williamsport Area SD | Lycoming |
| Farrell Area SD | Mercer |
| Grove City Area SD | Mercer |
| Hermitage SD | Mercer |
| Mercer Area SD | Mercer |
| Sharpsville Area SD | Mercer |
| East Stroudsburg Area SD | Monroe |
| Stroudsburg Area SD | Monroe |
| Abington SD | Montgomery |
| Bryn Athyn SD | Montgomery |
| Cheltenham Twp SD | Montgomery |
| Colonial SD | Montgomery |
| Hatboro-Horsham SD | Montgomery |
| Jenkintown SD | Montgomery |
| Lower Merion SD | Montgomery |
| Lower Moreland Twp SD | Montgomery |
| Methacton SD | Montgomery |
| North Penn SD | Montgomery |
| Perkiomen Valley SD | Montgomery |
| Pottsgrove SD | Montgomery |
| Pottstown SD | Montgomery |
| Souderton Area SD | Montgomery |
| Springfield Twp SD | Montgomery |
| Spring-Ford Area SD | Montgomery |
| Upper Dublin SD | Montgomery |
| Upper Merion Area SD | Montgomery |
| Upper Moreland Twp SD | Montgomery |

| School District | County |
|--------------------------|----------------|
| Upper Perkiomen SD | Montgomery |
| Wissahickon SD | Montgomery |
| Nazareth Area SD | Northampton |
| Pen Argyl Area SD | Northampton |
| Wilson Area SD | Northampton |
| Shamokin Area SD | Northumberland |
| Shikellamy SD | Northumberland |
| Delaware Valley SD | Pike |
| Windber Area SD | Somerset |
| Oil City Area SD | Venango |
| Titusville Area SD | Venango |
| Canon-McMillan SD | Washington |
| Charleroi SD | Washington |
| Peters Twp SD | Washington |
| Ringgold SD | Washington |
| Trinity Area SD | Washington |
| Belle Vernon Area SD | Westmoreland |
| Burrell SD | Westmoreland |
| Franklin Regional SD | Westmoreland |
| Greater Latrobe SD | Westmoreland |
| Greensburg Salem SD | Westmoreland |
| Hempfield Area SD | Westmoreland |
| Jeannette City SD | Westmoreland |
| Kiski Area SD | Westmoreland |
| Monessen City SD | Westmoreland |
| New Kensington-Arnold SD | Westmoreland |
| Norwin SD | Westmoreland |
| Penn-Trafford SD | Westmoreland |
| Central York SD | York |
| Dallastown Area SD | York |

| School District | County |
|----------------------|--------|
| Dover Area SD | York |
| Hanover Public SD | York |
| Northeastern York SD | York |
| South Eastern SD | York |
| South Western SD | York |
| West Shore SD | York |
| West York Area SD | York |
| York Suburban SD | York |



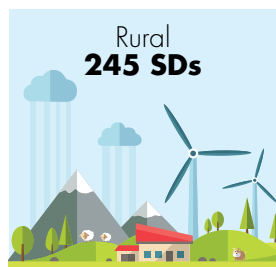
Rural

Includes areas where the economic emphasis is agricultural or recreational. Population density is low. There may be small pockets of development such as a borough or village, but is typically open space. Infrastructure such as sewer and water does not serve the entire area. In these areas, large proportions of tax exempt property would generally be for public parks, game lands or forest.

| School District | County |
|----------------------------|-----------|
| Bermudian Springs SD | Adams |
| Conewago Valley SD | Adams |
| Fairfield Area SD | Adams |
| Gettysburg Area SD | Adams |
| Littlestown Area SD | Adams |
| Upper Adams SD | Adams |
| Apollo-Ridge SD | Armstrong |
| Armstrong SD | Armstrong |
| Freeport Area SD | Armstrong |
| Blackhawk SD | Beaver |
| South Side Area SD | Beaver |
| Western Beaver County SD | Beaver |
| Bedford Area SD | Bedford |
| Chestnut Ridge SD | Bedford |
| Everett Area SD | Bedford |
| Northern Bedford County SD | Bedford |
| Tussey Mountain SD | Bedford |
| Brandywine Heights Area SD | Berks |
| Hamburg Area SD | Berks |
| Oley Valley SD | Berks |
| Schuylkill Valley SD | Berks |
| Tulpehocken Area SD | Berks |
| Twin Valley SD | Berks |
| Bellwood-Antis SD | Blair |
| Claysburg-Kimmel SD | Blair |

| School District | County |
|---------------------------|----------|
| Spring Cove SD | Blair |
| Tyrone Area SD | Blair |
| Williamsburg Community SD | Blair |
| Athens Area SD | Bradford |
| Canton Area SD | Bradford |
| Northeast Bradford SD | Bradford |
| Sayre Area SD | Bradford |
| Towanda Area SD | Bradford |
| Troy Area SD | Bradford |
| Wyalusing Area SD | Bradford |
| Palisades SD | Bucks |
| Karns City Area SD | Butler |
| Moniteau SD | Butler |
| Slippery Rock Area SD | Butler |
| South Butler County SD | Butler |
| Blacklick Valley SD | Cambria |
| Cambria Heights SD | Cambria |
| Conemaugh Valley SD | Cambria |
| Forest Hills SD | Cambria |
| Northern Cambria SD | Cambria |
| Penn Cambria SD | Cambria |
| Portage Area SD | Cambria |
| Cameron County SD | Cameron |
| Jim Thorpe Area SD | Carbon |
| Lehigh Area SD | Carbon |

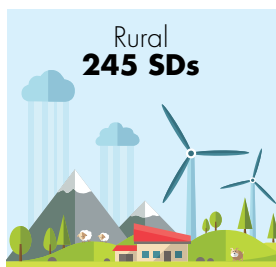
| School District | County |
|-----------------------------|------------|
| Palmerton Area SD | Carbon |
| Panther Valley SD | Carbon |
| Weatherly Area SD | Carbon |
| Bald Eagle Area SD | Centre |
| Bellefonte Area SD | Centre |
| Penns Valley Area SD | Centre |
| Octorara Area SD | Chester |
| Oxford Area SD | Chester |
| Allegheny-Clarion Valley SD | Clarion |
| Clarion Area SD | Clarion |
| Clarion-Limestone Area SD | Clarion |
| Keystone SD | Clarion |
| North Clarion County SD | Clarion |
| Redbank Valley SD | Clarion |
| Union SD | Clarion |
| Clearfield Area SD | Clearfield |
| Curwensville Area SD | Clearfield |
| DuBois Area SD | Clearfield |
| Glendale SD | Clearfield |
| Harmony Area SD | Clearfield |
| Moshannon Valley SD | Clearfield |
| Philipsburg-Osceola Area SD | Clearfield |
| West Branch Area SD | Clearfield |
| Keystone Central SD | Clinton |
| Benton Area SD | Columbia |



| School District | County |
|---------------------------|------------|
| Berwick Area SD | Columbia |
| Bloomsburg Area SD | Columbia |
| Central Columbia SD | Columbia |
| Millville Area SD | Columbia |
| Southern Columbia Area SD | Columbia |
| Conneaut SD | Crawford |
| Crawford Central SD | Crawford |
| Penncrest SD | Crawford |
| Big Spring SD | Cumberland |
| South Middleton SD | Cumberland |
| Halifax Area SD | Dauphin |
| Lower Dauphin SD | Dauphin |
| Millersburg Area SD | Dauphin |
| Upper Dauphin Area SD | Dauphin |
| Johnsonburg Area SD | Elk |
| Ridgway Area SD | Elk |
| Saint Marys Area SD | Elk |
| Corry Area SD | Erie |
| Fort LeBoeuf SD | Erie |
| General McLane SD | Erie |
| Girard SD | Erie |
| Northwestern SD | Erie |
| Union City Area SD | Erie |
| Wattsburg Area SD | Erie |
| Albert Gallatin Area SD | Fayette |
| Brownsville Area SD | Fayette |
| Connellsville Area SD | Fayette |
| Frazier SD | Fayette |
| Uniontown Area SD | Fayette |
| Forest Area SD | Forest |

| School District | County |
|-------------------------------|------------|
| Fannett-Metal SD | Franklin |
| Tuscarora SD | Franklin |
| Central Fulton SD | Fulton |
| Forbes Road SD | Fulton |
| Southern Fulton SD | Fulton |
| Carmichaels Area SD | Greene |
| Central Greene SD | Greene |
| Jefferson-Morgan SD | Greene |
| Southeastern Greene SD | Greene |
| West Greene SD | Greene |
| Huntingdon Area SD | Huntingdon |
| Juniata Valley SD | Huntingdon |
| Mount Union Area SD | Huntingdon |
| Southern Huntingdon County SD | Huntingdon |
| Blairsville-Saltsburg SD | Indiana |
| Homer-Center SD | Indiana |
| Marion Center Area SD | Indiana |
| Penns Manor Area SD | Indiana |
| Purchase Line SD | Indiana |
| United SD | Indiana |
| Brockway Area SD | Jefferson |
| Brookville Area SD | Jefferson |
| Punxsutawney Area SD | Jefferson |
| Juniata County SD | Juniata |
| Lakeland SD | Lackawanna |
| North Pocono SD | Lackawanna |
| Valley View SD | Lackawanna |
| Cocalico SD | Lancaster |
| Eastern Lancaster County SD | Lancaster |
| Manheim Central SD | Lancaster |

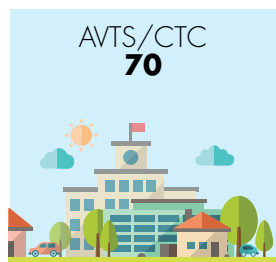
| School District | County |
|---------------------------|-----------|
| Pequea Valley SD | Lancaster |
| Solanco SD | Lancaster |
| Laurel SD | Lawrence |
| Mohawk Area SD | Lawrence |
| Wilmington Area SD | Lawrence |
| Cornwall-Lebanon SD | Lebanon |
| Eastern Lebanon County SD | Lebanon |
| Northern Lebanon SD | Lebanon |
| Northwestern Lehigh SD | Lehigh |
| Crestwood SD | Luzerne |
| Lake-Lehman SD | Luzerne |
| Northwest Area SD | Luzerne |
| East Lycoming SD | Lycoming |
| Jersey Shore Area SD | Lycoming |
| Montgomery Area SD | Lycoming |
| Montoursville Area SD | Lycoming |
| Muncy SD | Lycoming |
| Bradford Area SD | McKean |
| Kane Area SD | McKean |
| Otto-Eldred SD | McKean |
| Port Allegany SD | McKean |
| Smethport Area SD | McKean |
| Commodore Perry SD | Mercer |
| Greenville Area SD | Mercer |
| Jamestown Area SD | Mercer |
| Lakeview SD | Mercer |
| Reynolds SD | Mercer |
| West Middlesex Area SD | Mercer |
| Mifflin County SD | Mifflin |
| Pleasant Valley SD | Monroe |



| School District | County |
|--------------------------|----------------|
| Pocono Mountain SD | Monroe |
| Danville Area SD | Montour |
| Bangor Area SD | Northampton |
| Northampton Area SD | Northampton |
| Saucon Valley SD | Northampton |
| Line Mountain SD | Northumberland |
| Milton Area SD | Northumberland |
| Mount Carmel Area SD | Northumberland |
| Warrior Run SD | Northumberland |
| Greenwood SD | Perry |
| Newport SD | Perry |
| Susquenita SD | Perry |
| West Perry SD | Perry |
| Wallenpaupack Area SD | Pike |
| Austin Area SD | Potter |
| Coudersport Area SD | Potter |
| Galeton Area SD | Potter |
| Northern Potter SD | Potter |
| Oswayo Valley SD | Potter |
| Blue Mountain SD | Schuylkill |
| Mahanoy Area SD | Schuylkill |
| Minersville Area SD | Schuylkill |
| North Schuylkill SD | Schuylkill |
| Pine Grove Area SD | Schuylkill |
| Saint Clair Area SD | Schuylkill |
| Schuylkill Haven Area SD | Schuylkill |
| Shenandoah Valley SD | Schuylkill |
| Tamaqua Area SD | Schuylkill |
| Tri-Valley SD | Schuylkill |
| Williams Valley SD | Schuylkill |

| School District | County |
|---------------------------|-------------|
| Mid-West SD | Snyder |
| Selinsgrove Area SD | Snyder |
| Berlin Brothersvalley SD | Somerset |
| Conemaugh Twp Area SD | Somerset |
| Meyersdale Area SD | Somerset |
| North Star SD | Somerset |
| Rockwood Area SD | Somerset |
| Salisbury-Elk Lick SD | Somerset |
| Shade-Central City SD | Somerset |
| Shanksville-Stonycreek SD | Somerset |
| Somerset Area SD | Somerset |
| Turkeyfoot Valley Area SD | Somerset |
| Sullivan County SD | Sullivan |
| Blue Ridge SD | Susquehanna |
| Elk Lake SD | Susquehanna |
| Forest City Regional SD | Susquehanna |
| Montrose Area SD | Susquehanna |
| Mountain View SD | Susquehanna |
| Susquehanna Community SD | Susquehanna |
| Northern Tioga SD | Tioga |
| Southern Tioga SD | Tioga |
| Wellsboro Area SD | Tioga |
| Lewisburg Area SD | Union |
| Mifflinburg Area SD | Union |
| Cranberry Area SD | Venango |
| Franklin Area SD | Venango |
| Valley Grove SD | Venango |
| Warren County SD | Warren |
| Avella Area SD | Washington |
| Bentworth SD | Washington |

| School District | County |
|-------------------------|--------------|
| Bethlehem-Center SD | Washington |
| Burgettstown Area SD | Washington |
| California Area SD | Washington |
| Chartiers-Houston SD | Washington |
| Fort Cherry SD | Washington |
| McGuffey SD | Washington |
| Wayne Highlands SD | Wayne |
| Western Wayne SD | Wayne |
| Derry Area SD | Westmoreland |
| Ligonier Valley SD | Westmoreland |
| Mount Pleasant Area SD | Westmoreland |
| Southmoreland SD | Westmoreland |
| Yough SD | Westmoreland |
| Lackawanna Trail SD | Wyoming |
| Tunkhannock Area SD | Wyoming |
| Eastern York SD | York |
| Northern York County SD | York |
| Red Lion Area SD | York |
| Southern York County SD | York |
| Spring Grove Area SD | York |



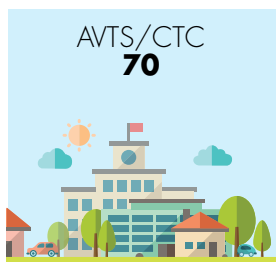
Area Vocational Technical Schools/Career and Technical Centers

Comprehensive/Full-Day

| AVTS/CTC | County |
|-------------------------------------|-----------|
| Bucks County Technical High School | Bucks |
| Carbon Career & Technical Institute | Carbon |
| Columbia-Montour AVTS | Columbia |
| Connellsville Area CTC | Fayette |
| Dauphin County Technical School | Dauphin |
| Jefferson County-DuBois AVTS | Jefferson |
| Lawrence County CTC | Lawrence |
| Lenape Technical School | Armstrong |
| West Side CTC | Luzerne |
| York County School of Technology | York |

Occupational/Partial Day

| AVTS/CTC | County |
|--|--------------|
| A W Beattie Career Center | Allegheny |
| Admiral Peary AVTS | Cambria |
| Beaver County CTC | Beaver |
| Bedford County Technical Center | Bedford |
| Berks CTC | Berks |
| Bethlehem AVTS | Northampton |
| Butler County AVTS | Butler |
| CTC of Lackawanna County | Lackawanna |
| Career Institute of Technology | Northampton |
| Central Montco Technical High School | Montgomery |
| Central PA Institute of Science & Technology | Centre |
| Central Westmoreland CTC | Westmoreland |
| Chester County Tech College High School | Chester |
| Clarion County Career Center | Clarion |
| Clearfield County CTC | Clearfield |
| Crawford County CTC | Crawford |
| Cumberland Perry AVTS | Cumberland |
| Delaware County Technical High School | Delaware |
| Eastern Center for Arts & Technology | Montgomery |
| Eastern Westmoreland CTC | Westmoreland |
| Erie County Technical School | Erie |
| Fayette County Career & Technical Institute | Fayette |
| Forbes Road CTC | Allegheny |
| Franklin County CTC | Franklin |
| Fulton County AVTS | Fulton |
| Greater Altoona CTC | Blair |



| AVTS/CTC | County |
|--|--------------|
| Greater Johnstown CTC | Cambria |
| Greene County CTC | Greene |
| Hazleton Area Career Center | Luzerne |
| Huntingdon County CTC | Huntingdon |
| Indiana County Technology Center | Indiana |
| Keystone Central CTC | Clinton |
| Lancaster County CTC | Lancaster |
| Lebanon County CTC | Lebanon |
| Lehigh Career & Technical Institute | Lehigh |
| Lycoming CTC | Lycoming |
| McKeesport Area Tech Center | Allegheny |
| Mercer County Career Center | Mercer |
| Middle Bucks Institute of Technology | Bucks |
| Mifflin County Academy of Science & Tech | Mifflin |
| Mon Valley CTC | Washington |
| Monroe Career & Tech Institute | Monroe |
| North Montco Tech Career Center | Montgomery |
| Northern Tier Career Center | Bradford |
| Northern Westmoreland CTC | Westmoreland |

| AVTS/CTC | County |
|--|----------------|
| Northumberland County CTC | Northumberland |
| Parkway West CTC | Allegheny |
| Reading Muhlenberg CTC | Berks |
| SUN Area Technical Institute | Union |
| Schuylkill Technology Centers | Schuylkill |
| Seneca Highlands CTC | McKean |
| Somerset County Technology Center | Somerset |
| Steel Center for Career & Technical Ed | Allegheny |
| Susquehanna County CTC | Susquehanna |
| Upper Bucks County Technical School | Bucks |
| Venango Technology Center | Venango |
| Warren County AVTS | Warren |
| Western Area CTC | Washington |
| Western Montgomery CTC | Montgomery |
| Wilkes-Barre Area CTC | Luzerne |



| Intermediate Units | |
|--------------------------------|--|
| Intermediate Unit 1 | Pittsburgh-Mount Oliver IU 2 |
| Allegheny IU 3 | Midwestern IU 4 |
| Northwest Tri-County IU 5 | Riverview IU 6 |
| Westmoreland IU 7 | Appalachia IU 8 |
| Seneca Highlands IU 9 | Central IU 10 |
| Tuscarora IU 11 | Lincoln IU 12 |
| Lancaster-Lebanon IU 13 | Berks County IU 14 |
| Capital Area IU 15 | Central Susquehanna IU 16 |
| BlaST IU 17 | Luzerne IU 18 |
| Northeastern Educational IU 19 | Colonial IU 20 |
| Carbon-Lehigh IU 21 | Bucks County IU 22 |
| Montgomery County IU 23 | Chester County IU 24 |
| Delaware County IU 25 | School District of Philadelphia, IU 26 |
| Beaver Valley IU 27 | ARIN IU 28 |
| Schuylkill IU 29 | |



The Pennsylvania School Boards Association

(PSBA) believes that the state of public education in the commonwealth is strong, but not without its challenges. School districts, career and technical centers, intermediate units and their boards of directors continuously strive to provide outstanding programs and services that prepare every student for life after school while struggling to find the money to pay for increasing mandated costs, find quality teachers, and put off important building renovations and technology and learning initiatives.

Too often the focus on public education is negative. The common refrain is that public schools are overspending and underproducing when in reality, Pennsylvania's public schools have consistently high rankings on national assessments, graduation rates close to 90% and more than 70% of students continuing on to a postsecondary education. All of this has occurred as required pension and charter school costs have more than tripled in the last few years, stealing precious resources away from classrooms.

In order to keep up with spiraling mandated costs, school districts have been forced to become less reliant on the state to fund education and more reliant on their local communities. While schools in more affluent communities have been able to keep up with increasing costs and still provide the educational services and supports students need to achieve, less affluent communities have not. PSBA believes that the state has the opportunity and obligation to provide schools with much needed relief from costly mandates and to provide public schools with adequate funding to make achievement and opportunities based less on where a student lives.

Nathan Mains
PSBA Executive Director



The Pennsylvania Association of Career and Technical Administrators

(PACTA) believes that the state of career and technical education in the state is strong and is serving both students and employers well. Our students are well prepared to enter the workforce immediately after high school and to continue their education. They perform well on end-of-program occupational assessments and earn a variety of industry credentials. Many graduate from high school with postsecondary credits earned through articulation agreements between secondary and postsecondary institutions.

There are, however, many challenges facing career and technical centers as they prepare students to support the economic growth of the commonwealth. The funding issues that are facing the rest of public education are also impacting career and technical schools. For example, pension costs are increasing at career and technical centers in the same way they are at school districts. Career and technical centers also face unique challenges in updating curriculum and equipment

to meet industry standards. The vast majority of a career and technical center's budget is funded by the school districts which send students to the center. When school districts are facing funding issues it impacts the support they provide to career and technical centers and the number of students who they can afford to send to the center.

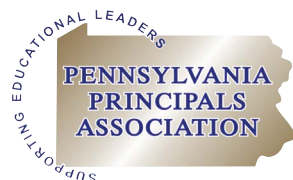
Career and technical centers are eager to serve more students and better support the employers of the state. Career and technical centers can only do so when the centers are adequately resourced and districts can afford to send all of the students who can benefit from career and technical education.

Jackie Cullen
PACTA Executive Director



The Pennsylvania Association of Intermediate Units (PAIU) is pleased to be a partner in the State of Education report. Professional staff at IUs are engaged with public schools every day in every corner of the commonwealth. Whether it is curriculum and instruction, special education, technology, business services or human resources, IUs are working to support students, schools and communities.

Because of the role IUs play in so many aspects of public education, we are in a unique position to assess the state of education in Pennsylvania. The exciting news is that communities remain committed to the quality of education in their local schools, school leaders are embracing innovation, educators are reinventing teaching and learning to be relevant to 21st century demands, and students are finding success.



The PA Principals Association strongly believes in an effective and equitable educational system for all students. A strong educational system yields a vibrant community and a strong society. Now more than ever we must make sure that the investments in education are a top priority for Pennsylvania's current and future students.

The 2016-17 State of Education Report does a very nice job of highlighting some of the current challenges schools are facing and how they are coping with them. Since 2008, schools have faced dwindling state funding while costs in health care, pensions, charter schools and everyday expenses have escalated. Schools have cut programs and personnel at alarming rates to balance their budgets from one year to the next. The low-hanging fruit has been picked clean and many districts will face drastic budget shortfalls in the very near future. Now is the time to enact some long-lasting changes to deal with the challenges districts face such as fair funding, charter school costs, special education costs, pensions, health care and school construction to name just a few.

In spite of these challenges, our teachers and school leaders, day in and day out, continue to meet the needs of

At the same time IUs fully recognize the challenges schools face in ensuring children succeed in an environment where resources are often not sufficient, state and federal requirements often create burdens, and children and their families often need supports that are hard to find. IUs face these same realities.

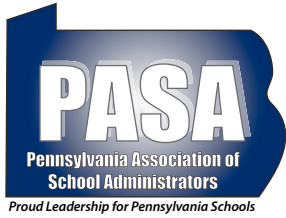
If we measure both the successes and challenges of public education, we are in a better position to find solutions that will make a difference for children. Ultimately, this is why The State of Education Report is important and why PAIU is pleased to be a partner in the effort.

Tom Gluck
PAIU Executive Director

the learners under their care. They know and understand that every child deserves a quality education no matter where they live. However, these challenges are now having a profound impact on the teaching profession. We now face a teacher shortage crisis across the country. National estimates suggest that between 19%-30% of new teachers leave the profession within the first five years and that the number of individuals pursuing teaching as a career has declined dramatically from 719,081 in 2008-09 to 464,250 in 2013-14 (Learning Policy Institute, 2016).

We can no longer bury our heads in the sand and think that just the passage of time will solve our current issues. It will take all of us to meet these challenges head on in order to keep our public schools thriving. Pennsylvania has a rich tradition of quality education for our children and we have an obligation to protect that tradition as there is no greater resource than our children who deserve our very best efforts.

Paul M. Healey, Ph.D.
Executive Director, PA Principals Association



PASA Statement on the State of Education

Public education in Pennsylvania is performing extraordinarily well in challenging times. High school graduation rates are at an all-time high, and a greater percentage of students are attending postsecondary education than any time in our state's history. More students are taking rigorous courses at the high school level. Educators have increased expectations for students, and they are meeting the challenge through hard work and personal perseverance. Our professional educators are better trained than any time in our past and provided targeted professional development that positively impacts student achievement. Pennsylvania's public schools are among the highest performing in the nation on the National Assessment of Educational Progress Exams, also known as "The Nation's Report Card."

Although our public schools are educationally sound, they are financially unstable. For the past six years the vast majority of school districts have experienced reduced state and federal revenues due to mandated costs such as retirement contributions that have increased at greater levels than state subsidies and federal grant dollars. This continued trend of net losses in

state and federal funding has resulted in most public school districts raising local revenue through real estate taxes, cutting programs for students, reducing district personnel, or some combination of all three.

While political leaders and pundits will claim that our public schools are receiving more state funds today than in the past, they fail to explain that most of the new dollars that have been sent to school districts over the past few years have gone directly to mandated costs such as pension contributions and increased cyber-school costs, not to the classroom. PASA commends our public school leaders for the excellent work they have done in the face of overwhelming challenges. We will continue to work with policymakers and leaders to emphasize the imperative to provide the appropriate revenues needed to support our public schools and ensure our students are provided the education they need to be successful.

Mark D. DiRocco
PASA Executive Director



The Pennsylvania Public Education Foundation (PaPEF)

exists to support the ongoing success of school districts across the state through helping to provide professional development for school directors, and through creating opportunities that directly impact students' education in a positive way. As a champion for student success, PaPEF is pleased to partner in the release of the State of Education report. Pennsylvania's investments in public schools continue to show great return, despite ever-increasing mandates and other challenges. As funding deficits become more pronounced, it is more important than ever that we work together to bring awareness to these problems and innovation to solve them.

Every child should have access to adequately funded, high-quality education.

The report provides data outlining areas that need to be addressed to ensure students continue to receive effective, equitable education they need to succeed. As such, it is a valuable tool as we develop strategies to support our schools. A strong foundation for our students is a strong future for Pennsylvania.

Christina Griffiths
PaPEF Executive Director

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